UNITED STATES DEPARTMENT OF AGRICULTURE

In the matter of:

MEETING FOR PUBLIC COMMENT

FOOD STAMP PROGRAM

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BEFORE THE

UNITED STATES DEPARTMENT OF AGRICULTURE

FOREST SERVICE

In the matter of:

MEETING FOR PUBLIC COMMENT

FOOD STAMP PROGRAM

ST-101, Main Auditorium Penn Valley Community College 3201 Southwest Trafficway Kansas City, Missouri

Thursday, August 3, 2000

The meeting convened at 1:00 p.m.

PRESIDING:

Julie Paradis
Deputy Undersecretary
Food and Nutrition Service

ALSO PRESENT:

Bill Ludwig Administrator Mountain Plains Regional Office

Sam Chambers Administrator Food and Nutrition Service

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- 2 MS. PARADIS: Good afternoon. Thank you all so
- 3 much for coming here this afternoon. We're excited.
- 4 My name is Julie Paradis. I'm the Deputy
- 5 Undersecretary for Food, Nutrition and Consumer Services at
- 6 that U.S. Department of Agriculture. And as you all know,
- 7 we help states and, in some instances, counties administer
- 8 the Food Stamp Program.
- 9 And we're delighted to be here this afternoon to
- 10 hear from you how we might improve this truly wonderful
- 11 program.
- 12 I'd like take this opportunity to thank Penn
- 13 Valley Community College for working with us to give us the
- 14 opportunity to have this conversation this day in this
- 15 wonderful facility.
- And I'm delighted to see that we've got as many
- 17 people turned out, and I know that there are more people
- 18 that are going to be coming.
- 19 As you can see, we've got two microphones down
- 20 front. So after we've sort of done our preliminary and made
- some remarks, we'll look forward to people who have
- 22 something to share with us coming down and using these two
- 23 microphones.
- We're also going to be taking comments from
- 25 people who will be calling in on the telephone who, for

- 1 whatever reason, weren't able to get to Kansas City today.
- 2 And we wanted to make sure that we gave everyone in the
- 3 country the opportunity to be with us.
- 4 Not only do I want to thank Penn Valley Community
- 5 College, but I also want to thank our Mountain Plains
- 6 regional office.
- 7 You know, the Food and Nutrition Service is
- 8 divided up into seven regions. We are in the Mountain
- 9 Plains regional office here in Kansas City.
- 10 Bill Ludwig, the administrator of the regional
- office with a good number of his staff who helped pull all
- 12 this together. And Bill, I want to thank you so much for
- 13 doing that. And please let your staff know how much it
- means to us.
- 15 The Undersecretary, Shirley Watkins, had
- originally planned on being here today. In fact, she feels
- these conversations are so critically important that she
- 18 cleared her schedule to be able to attend all seven of the
- 19 meetings that we're having.
- 20 But a few weeks ago, the Secretary of Agriculture
- 21 asked Shirley if she would accompany him on a trip he was
- 22 making to Africa.
- 23 And you don't say no to that kind of an
- opportunity. You don't say no when the Secretary says that
- it would really be important to accompany him on such a

- 1 trip. So she left for Africa on Saturday and won't be back
- 2 until next Wednesday. So she asked me to please sit in for
- 3 her.
- 4 So both Shirley and I and the Administrator the
- 5 Food and Service, Sam Chambers, who is here today, feel it's
- 6 very important that you all understand that our very most
- 7 senior people feel that this is so important that we wanted
- 8 to be with you. So I am delighted to be here today.
- 9 The Food Stamp Program, as you know, is the
- 10 cornerstone of our nutrition assistance network around the
- 11 country.
- 12 And as we move into this new century, we want to
- make sure that it's responsive and appropriate for the time
- 14 and it's clients. And in this post-Welfare Reform era, I
- think we are understanding increasingly that we need to make
- some changes to this program.
- We're here to listen to you today. This isn't
- 18 necessarily going to be a dialogue. We want to take all of
- 19 your comments. They will be transcribed. And so everyone
- 20 who presents today will have their remarks transcribed.
- 21 And we will be putting those transcripts up on
- 22 our web page so that everyone in the country will have the
- 23 opportunity to hear your observations.
- Now, it's critical that we get your input so that
- 25 those of us who sit inside the Beltway trying to determine

- 1 what we need to do over the next couple years to improve
- 2 upon this program aren't doing it in a vacuum. We greatly
- 3 value your input to this discussion.
- Before we get underway, though, I'd like to spend
- 5 just a few minutes describing the purpose, goals, and next
- 6 steps. And I've tried to put into perspective the program's
- 7 history and functions.
- 8 Many of you in this room know this, but there may
- 9 be some who don't. I think a brief overview would be
- 10 helpful to kind of frame our conversation today.
- 11 You know, the Food Stamp Program had its
- 12 beginnings as far back as the Depression. And I'm not sure
- 13 how many of you might have known that.
- 14 The original intent, as stated in the current
- 15 Food Stamp Act, was "to strengthen the agricultural economy,
- 16 achieve a more effective use of food abundances, and to
- 17 provide for improved levels of nutrition among low income
- 18 households."
- The program we know today began as a pilot
- 20 project in 1961, and it was made permanent in 1964.
- 21 The program expanded dramatically after 1974,
- 22 when Congress required all states to make food stamps
- 23 available to low income households. That was the first time
- that states were required to participate in this program.
- 25 And then, as you know, the Food Stamp Act of 1977

- 1 made significant changes in program regulations, tightened
- 2 eligibility criteria and administration, and removed that
- 3 old requirement that food stamps be purchased by recipients.
- 4 And since then the program has grown. It reached
- 5 an all-time high of almost 28 million participants in March
- of 1994. The current participation level is around 20
- 7 million per month and, as many of you know, it's dropping.
- 8 Food stamp households are a diverse and wide
- 9 ranging group. They represent a broad cross-section of the
- 10 nation's low income population.
- 11 For example, over half of the recipients are
- 12 children, over half. Another 8 percent are age 60 or older.
- The majority of households do not receive TANF
- 14 benefits. They receive cash assistance from Supplemental
- 15 Security Income, that's SSI; from Social Security, and from
- 16 State General Assistance. Nine percent have absolutely no
- income of any kind whatsoever.
- 18 Twenty-six percent of recipients work, and for
- 19 these households those earnings are the primary source of
- 20 family income.
- 21 But only 10 percent of the working families make
- 22 enough to put them above the poverty line, and 37 percent of
- 23 the working families are at or below the poverty line.
- The average food stamp household has only \$118 in
- 25 countable resources. That's including vehicles and checking

- 1 and savings accounts.
- 2 The average food stamp household is small, around
- 3 2.4 people. However, households with children are
- 4 relatively large, averaging 3.3 members. Households, of
- 5 course, with elderly participants were smaller, with an
- 6 average of 1.3 members.
- Now, as many of you know, we recently co-hosted
- 8 with HHS the National Nutrition Summit in Washington, D.C.
- 9 at the end of May.
- 10 Among the events were two breakout sessions where
- 11 people had a chance to discuss issues in more depth and
- 12 listen to a variety of speakers.
- 13 At the first session, entitled, The Face of
- 14 Hunger in America, one of our guests was Sharon Thornberry,
- 15 a former WIC and food stamp recipient. And let me tell you
- 16 what she said: "These programs" -- she was talking about
- 17 food stamps and WIC. "These programs did not make us
- dependent; they helped us to succeed."
- I think that's something that we all need to
- 20 really keep in mind as we talk about Welfare Reform and what
- 21 it was intended to do.
- 22 Sharon is now self-reliant, she is self-
- 23 sufficient, she is confident and proud of her children, and
- she owes her success, she believes, to the helping hand she
- and her family got from the Food Stamp Program. I think as

- 1 we go through these discussions we need to keep her words in
- 2 mind.
- 3 We have to make sure that the Food Stamp Program
- 4 continues to help families succeed, and we're hoping that
- 5 the suggestions we're going to hear from all of you today
- 6 will be key.
- Now, you should all have the handouts, I hope,
- 8 that as you came in this afternoon, which contain detailed
- 9 information about the program, far more than I've been able
- 10 to give you this afternoon. But I just want to highlight a
- 11 few things that are in that packet.
- The Food Stamp Program Guiding Principles were
- developed a couple years ago. They're an important summary
- of what we believe the program should be and how it should
- 15 function.
- When you take a look at the principles, bear in
- mind that "improved nutritional well-being is the ultimate
- 18 measure of success in the fight to reduce hunger and improve
- 19 nutrition."
- This principle is truly the foundation of the
- 21 program and the heart of the original intent of the framers
- 22 of the Act. It's the core of why I work here and why it's
- 23 so critical that we have your participation in this series
- 24 of conversations.
- 25 And one of the reasons that we're doing this, one

- of the primary reasons, quite frankly, is because we've got
- 2 food stamp reauthorization coming up in 2002, as you know.
- It's especially important that we take advantage
- 4 of that opportunity to do everything we can to make the
- 5 program as strong and responsive as we all know it can be.
- I truly do believe that 2002 will present us with
- 7 the best opportunity since 1977 to make truly dramatic and
- 8 significant improvements in this wonderful program.
- 9 As you may know, since we feel these
- 10 conversations are so important and that we need to get input
- from a variety of people, we've been having these
- 12 conversations in major cities around the country.
- 13 We started out in Washington, we went to Atlanta
- 14 and New York City. Last week we were in Chicago. Today
- 15 we're here in Kansas City. And before the end of August,
- 16 we'll have been in Dallas and Los Angeles.
- Just to let you know, we are truly here to
- 18 listen. So again I thank you all for being here.
- 19 And I'm going to turn the mic over to Sam
- 20 Chambers, the Food and Nutrition Regional -- not Regional
- 21 Administrator -- the Administrator, who is going to sort of
- 22 give you a little bit of the housekeeping details. And then
- 23 we'll be ready to go. Sam.
- MR. CHAMBERS: Good afternoon. I'd also like to
- join with Julie in representing Ms. Watkins and thanking you

- 1 all for your active participation. We've brought a lot of
- 2 paper, and we also are prepared to have all of your remarks
- 3 transcribed, as you see the transcriber here to my left.
- 4 As Julie indicated, we do want your active
- 5 participation. We have a methodology by which we will keep
- 6 track of and try to ensure that everybody who has come here
- 7 prepared to make comments is able to do that.
- 8 We would ask that you use those microphones that
- 9 are right here in front of us.
- 10 I understand we also have a separate microphone,
- a hand-held microphone, that should be available for those
- individuals who are unable to get to those two mics.
- 13 So if you will let someone know that you need one
- of those mics when it's your turn, we will make certain that
- 15 you have that available to you.
- 16 We also would like for those of you who have
- written comments and would like to leave those written
- 18 comments with us to leave those with one of our staff who
- 19 are out at the registration area.
- 20 And finally, for those of you who have other
- 21 thoughts that come to mind after this session, and you would
- 22 like to make those comments known to us or have that
- 23 information shared with us, we would ask that you send it to
- 24 our national office, which is located in Alexandria,
- 25 Virginia.

- 1 The address is available on our Website, and if
- 2 you would like to, we can give you that address before you
- 3 leave today.
- 4 So we are here, and we will be, as Julie said
- 5 before, as long as we need to be here to hear your comments
- 6 and input. So thank you very much. Julie.
- 7 MS. PARADIS: Thank you, Sam. Before we go to
- 8 the first speaker who registered this afternoon, we've got a
- 9 caller on the line, I'm told. And so I think we'll go ahead
- 10 and start with that caller, and we're ready to do that.
- I would ask, Caller, if you could tell us,
- 12 please, your name and where you're from. And then, we look
- 13 forward to hearing your comments.
- MS. SULA: Hello.
- 15 MS. PARADIS: Yes. Caller, go ahead, please.
- 16 Give us your name, please, and where you're from.
- MS. SULA: My name is Susan Sula [phonetic], and
- 18 I am the interim Executive Director of [inaudible]. Are you
- 19 able to hear me okay?
- 20 MS. PARADIS: Yes. We hear you great, Susan.
- MS. SULA: Okay. Well, I want [inaudible]. I
- 22 appreciate you making time for this.
- In Utah, we are very concerned about the way the
- Food Stamp Program has been operated. [Inaudible].
- I feel that the Food Stamp Program has great

- 1 value. I also has missed a lot of families. And in Utah,
- the [inaudible] actually give the purpose of the program.
- I would also like to see the program be more
- 4 identified with the children. In your opening comments, you
- 5 said that over half of the food stamps go to children. And
- 6 that really would be wonderful to identify it as being a
- 7 program that helps support the children in the country.
- 8 We also think the program definitely needs to be
- 9 improved. [Inaudible]. The Food Stamp Program needs to be
- 10 improved.
- 11 MS. PARADIS: Thank you, Susan. We very much
- 12 appreciate your comments.
- MS. SULA: Oh, thank you.
- 14 MS. PARADIS: All right. Our first speaker here
- 15 this afternoon is Joel Ferber.
- 16 MR. FERBER: Thank you. Thank you for inviting
- 17 us to testify here today. My name is Joel Ferber. I'm an
- 18 attorney with Legal Services of Eastern Missouri.
- 19 My colleague, Laura Brink, and I are going to be
- 20 testifying about some various issues relating to food stamp
- 21 access. And we've submitted detailed written testimony.
- 22 Legal Services of Eastern Missouri has a long
- 23 history of advocacy on food stamp access issues, including
- individual case advocacy, policy advocacy, and litigation to
- 25 enforce the rights of food stamp recipients.

- 1 We represent community based organizations such
- 2 as ROW and Southside Welfare Rights Organization, as well as
- 3 numerous individual clients.
- 4 We are very concerned about the food stamp
- 5 participation decline, which is well documented, about 28
- 6 percent in Missouri since March 1994, along with a pretty
- 7 serious food insecurity rate in this state.
- 8 The TANF studies, including Missouri, show that
- 9 folks who should be eligible for food stamps are not getting
- 10 them when they go to work and that many people -- the Urban
- 11 Institute's study showed that about 33 percent of the people
- 12 leaving Welfare did not have enough food to eat and were
- 13 skipping meals.
- 14 In terms of program access, the entitlement
- 15 structure, the overall structure of the program, uniform
- 16 eligibility and benefits standards must be maintained.
- 17 While states may want flexibility, any further
- 18 erosion of the Food Stamp Program in that manner will just
- 19 cause more problems and more barriers. In this regard,
- 20 recipient protections that flow from that status be
- 21 maintained and reinforced.
- 22 We're very concerned about proposed USDA
- 23 regulations that would limit access, important protections
- such as the right to apply. States are required to
- encourage recipients to apply on the day they contact the

- 1 Food Stamp office, a right that's not very much honored in
- 2 states.
- 3 Protections against excessive verification
- 4 practices must be retained and strengthened.
- 5 In terms of program access, one of the biggest
- 6 issues we see is short certification periods. We're very
- 7 concerned about the delays and denials of nutrition
- 8 assistance resulting from three-month certification periods.
- 9 In Missouri, for example, the proportion of
- 10 children required to apply every three months grew from 2
- 11 percent to 92 percent from 1994 to 1998. And during that
- same time, participation dropped about 22 percent in the
- 13 state, and we don't think it's a coincidence.
- 14 We appreciate some of the measures USDA has taken
- 15 with the new options available to states. Yet, those
- options are not necessarily being translated into action in
- 17 states like Missouri when they get filtered through the
- 18 regional office. And our state continually cites USDA as a
- 19 barrier to moving to more progressive options.
- 20 So we think minimum certification periods of at
- 21 least 12 months need to be part of what USDA tries to
- 22 achieve on reauthorization.
- 23 Quality control and management evaluation systems
- 24 need to be reformed. The QC system is always cited as a
- 25 reason for these restrictive practices that are barriers to

- 1 access. We need an ME system or a QC system that has some
- 2 teeth with regard to issues of program access.
- 3 We don't have detailed reinvestment agreements
- 4 between states and USDA on what the states are going to do
- 5 to improve access, on the right to apply, the right to
- 6 expedited service.
- 7 The only recourse for beneficiaries in this area
- 8 is litigation. Our only avenue is a court injunction.
- 9 We need a real systemic response to USDA, some
- 10 standards with teeth in them to monitor program access, just
- 11 like USDA is inclined to do in the areas of claims and error
- 12 prevention.
- 13 We appreciate the access guide, but when
- 14 juxtaposed against error prevention techniques, claims
- 15 collection techniques, it's not enough.
- 16 The rest of the issues are covered in our written
- 17 testimony. We would just, as a last point, say that
- 18 transitional food stamps for working families would be
- 19 another way to improve access to families moving from
- 20 Welfare to work.
- 21 And I thank you again for the opportunity to
- 22 testify. And my colleague, Laura Brink, will make the
- 23 remainder of our points. Thank you.
- MS. PARADIS: Thank you, Joel. Laura.
- 25 MS. BRINK: Good afternoon. Thank you for the

- 1 opportunity.
- 2 Several issues relating to claims that we see a
- 3 lot of are USDA's pressure to collect over-issuances,
- 4 especially right now, with agency error overpayments.
- 5 USDA should waive repayments of agency error
- 6 overpayments. There's really no incentive for caseworkers
- 7 to calculate benefits correctly when they know that even
- 8 agency error claims are being collected.
- 9 The state agencies are attempting to collect
- 10 overpayments sometimes going back as far as ten years,
- 11 although they might find the error, as they should, rather
- 12 quickly. But by the time they get around to actually going
- 13 through the process of collecting, it could be ten years
- 14 down the road.
- 15 We've seen a lady who was getting -- got on her
- 16 feet to finally get a car, buy a car. And she was going to
- 17 use her tax refund, her earned income tax credit, for that,
- and that was intercepted. And it was ten-year-old debt to
- 19 another state.
- 20 And we're just seeing a lot of serious
- 21 inflictions of and setbacks to families who are complying
- 22 with the food stamp rules. These families don't have funds
- 23 to make up for agency's errors, and it really impedes the
- food stamp recipients' transition from Welfare to work.
- 25 Related to the claims issues, the 8th Circuit has

- 1 held that due process requires that the agency inform
- 2 families in their agency error overpayment notices that the
- 3 agency has the discretion to waive, reduce, or settle a
- 4 claim.
- 5 And USDA should, at the very least, incorporate
- 6 these requirements in its regulations, and further, the USDA
- 7 should follow Social Security's lead and actually require
- 8 waivers based on financial hardship and lack of fault.
- 9 MS. PARADIS: Laura, before you continue, I'm
- 10 going to ask you to move a little bit closer to the mic. I
- think we're going to have to figure this out. But I'm told
- 12 that the closer we are to the mic the less likely we are to
- 13 get that feedback. Thanks.
- 14 MS. BRINK: Okay. We recognize that these
- 15 provisions for waivers are allowable under existing law, but
- states are unlikely to do anything without direct
- 17 requirement by the USDA.
- And with regard to claims, also, we're seeing
- 19 trafficking, quote, unquote, issues taken up by the states
- 20 that really -- they're bringing claims based on supposed
- 21 trafficking issues that are really unrelated to any actual
- 22 overpayments, but they're being called overpayment cases.
- 23 And the states are attempting to disqualify
- 24 households based on transaction profiles that do not prove
- 25 trafficking offenses.

- 1 Related again to that is the EBT fraud issues
- 2 that we see. USDA should revisit the impact of fraud
- 3 prevention techniques on food stamp participation.
- 4 Missouri is focusing exclusively on the low
- 5 income individuals instead of retailers.
- 6 The EBT profiling is targeting, investigating,
- 7 and harassing recipients based on shopping patterns and
- 8 profiles, which results in discrimination to poor and
- 9 minority people.
- 10 It invades their privacy, again, improper
- 11 disqualification hearings where there's really no evidence,
- 12 and even -- and a lot of people are not getting to the
- 13 hearings. In fact, they're being asked to sign a waiver.
- 14 And a lot of times that waiver says that they've
- 15 committed fraud, and they don't know enough to know the
- 16 difference, that they really have not committed fraud. And
- they are waiving their right to food stamps for a long
- 18 period of time.
- 19 With regard to some proposed changes in the
- 20 regulations, it's real important that the documentary
- 21 evidence standard and the clear and convincing evidence
- 22 standard are not taken away as it is proposed to do in the
- 23 proposed regulations.
- 24 And one other final point. The simplification of
- 25 the Food Stamp Program we know is looked at by states and

- 1 USDA.
- We would just ask that, in efforts to simplify
- 3 the program, to keep in mind the shelter deduction and the
- 4 medical expense deduction. For many people these deductions
- 5 are very helpful and make them eligible for the Food Stamp
- 6 Program.
- 7 There is no entitlement to any subsidized
- 8 housing, and the shelter deduction is so valuable to so many
- 9 people.
- 10 Thank you very much. The rest of our comments
- 11 are in our written testimony.
- 12 MS. PARADIS: Thank you, Laura. Our next
- 13 presenter is David Tushaus. Forgive me if I mangle the
- 14 pronunciation of some of these names.
- 15 MR. TUSHAUS: That's quite all right. I'm used
- 16 to it.
- MS. PARADIS: David, you're a little taller, so
- 18 you're going to present a challenge to us with -- and I am
- 19 not doing it right, either. We need to really speak right
- 20 into the microphone.
- 21 MR. TUSHAUS: I'll give it a shot.
- MS. PARADIS: Thank you.
- 23 MR. TUSHAUS: My name is David Tushaus. I'm a
- 24 professor of legal studies, but I'm also an attorney who has
- 25 represented low income individuals for the last 15 years.

- 1 And I want to bring up a couple of points that
- 2 are related to my previous representation.
- 3 One is the automobile resource limit for food
- 4 stamps. That has created a serious problem for many
- 5 individuals trying to get on food stamps or stay on food
- 6 stamps.
- 7 I'm reminded of several clients who were laid off
- 8 of work because of plant closings in the northwest Missouri
- 9 area where I work. They couldn't get on food stamps simply
- 10 because they wanted to hold on to the reliable
- 11 transportation that they had so that they could look for
- work, find work, and continue to commute to a new job.
- 13 Vehicle limitations are antitheses to Welfare to
- 14 work, and they should be eliminated, much like Missouri has
- 15 eliminated them in its TANF Program.
- 16 Another concern I have is with food stamp
- 17 limitations for populations that were singled out in the
- 18 Welfare Reform of 1996, specifically individuals.
- 19 Food stamps are one of the few, if not only,
- 20 benefits available to many individuals who are not disabled.
- 21 Yes. These individuals need to be encouraged to go to work,
- 22 but not at the price of taking them off of food stamps after
- 23 a time limitation.
- Immigrants are denied food stamps when, you know,
- 25 they are in this country lawfully. They should not be

- 1 singled out as a group that does not receive food stamps.
- 2 And you know, a group that maybe isn't very
- 3 sympathetic to many people, convicted felons of drug use,
- 4 they are kept from getting food stamps and should not be.
- 5 They have paid their price presumably by doing time in jail,
- 6 and they have a right to a fresh start. Food stamps can
- 7 help them get that fresh start.
- They were singled out in the '96 legislation, and
- 9 they should be provided an opportunity, by a change in
- 10 legislation, to get back into the Food Stamp Program so that
- 11 they can have that one small safety net for that very
- 12 necessary, basic need, which is food.
- 13 That is the extent of the oral comments I'd like
- 14 to make. I also submitted some written testimony. Thank
- 15 you.
- 16 MS. PARADIS: Thank you very much, David. The
- 17 next presenter is Richard Palmer.
- 18 MR. PALMER: Good afternoon. I'm Richard Palmer,
- 19 and I'm with Fleming Companies. We're a supplier at over
- 20 3,000 supermarkets and convenience stores in 41 states.
- 21 And I'm also a member of the Food Marketing
- 22 Institute's Electronic Payment Services Committee.
- 23 And the items I'd like to address today are the
- things that we experienced when we first went into food
- 25 stamps. And as we've made the recent change in processors

- 1 for electronic food stamps, for the EBT, we want to be sure
- 2 that we don't experience these same problems as we move
- 3 forward in 2002.
- In the last three months, many of our stores have
- 5 had to turn customers away because of the large outages in
- 6 EBT. We also were not able to get through on the voice
- 7 response unit because of the volume of the outages.
- 8 And then, when we could not process at the front
- 9 end, we had to take the food stamp customer out of the lane
- 10 to a customer service booth, try to get an authorization,
- and when we couldn't, those people left their groceries,
- 12 went home.
- And we're worried, because how many little kids
- 14 went hungry because the processor was down and we couldn't
- 15 sell them groceries?
- 16 And we encountered a lot of costs with this. The
- 17 retailers would have to put the groceries back. There would
- 18 be carts left in the aisle, and we lost a lot of perishable
- 19 product.
- 20 And the recipients don't understand that this is
- 21 not the retailer's fault. They're blaming the retailer for
- 22 this outage that he can't supply them with groceries, and
- 23 the retailers are suffering a loss of consumer confidence.
- And then, we've also had the problem that, after
- 25 the system came back up, a transaction may have went to the

- 1 processor, but it did not get back to the store, so it timed
- out. And that food stamp recipient had funds taken out of
- 3 their account, but they did not get any groceries for it.
- 4 And when they went back to the store, the
- 5 retailer had credited it back to their food stamp account.
- 6 It takes several weeks for that money to hit that
- 7 recipient's account. So they could go 30 days, close to it,
- 8 being short on funds.
- 9 And with outages of this type, would appreciate
- in the new regulations that come out that there are
- 11 emergency voucher procedures that we can use with this type
- 12 of outage.
- 13 And as we move forward to new programs, we ask
- 14 that the costs of these programs not be passed on to the
- 15 retailers, because sooner or later, if the cost is passed on
- to the retailers, it's passed on to the recipients, and
- their benefit level goes down, they're not getting their
- money's worth of what they should be.
- 19 And I think as we all work together on this new
- 20 project, I think we'll come up with a much better system for
- 21 everybody involved. Thank you.
- 22 MS. PARADIS: Richard, before you leave the
- 23 microphone, just for the record, can you tell us, please,
- 24 what your service area is? Which states do you work in, or
- 25 is it nationwide?

- 1 MR. PALMER: It's 41 states.
- 2 MS. PARADIS: Okay. So certainly you cover the
- 3 states in this region as well as others.
- 4 MR. PALMER: Right. Missouri, and everything
- 5 except the far Northeast, we pretty much have a presence in.
- 6 MS. PARADIS: Great. Thank you.
- 7 Our next presenter is Ron Frost, I believe.
- 8 MR. FROST: Good afternoon, and thank you for
- 9 this opportunity to talk about the Food Stamp Program.
- 10 I'm Ron Frost, Director of the Southwest Region
- 11 for the Food Marketing Institute.
- 12 FMI is a trade association, and we represent more
- 13 than 1,500 food retailers and wholesalers throughout the
- 14 United States.
- 15 Our domestic members, in fact, operate more than
- 16 21,000 supermarkets throughout the United States, and that
- 17 represents more than almost -- well over \$200 billion in
- 18 grocery sales, which is more than half of all the grocery
- 19 sales in the United States.
- The Food Stamp Program has been a good
- 21 partnership between retailers and the recipients and the
- 22 Government for more than 35 years. And certainly we
- 23 participate in that and work together successfully. And
- together we've helped alleviate the hunger problem for many
- 25 American families.

- 1 Many FMI members were involved in EBT since its
- 2 implementation over ten years ago. And today EBT is a
- 3 reality because we were able to work together.
- In a majority of states, Citibank has been hired
- 5 as the primary processor of benefits. And as you know, they
- 6 recently changed subcontractors from Deluxe Data to EDS.
- 7 And this conversion has caused big problems for many of our
- 8 members, and particularly the recipients in the grocery
- 9 stores.
- 10 The problems that I'm talking about are the down
- 11 times or the system outages that Richard just mentioned.
- 12 They've plagued the EBT system in many parts of the country.
- In fact, outages recently took place over several
- 14 days in May, June, and July. And in fact, there was just an
- 15 outage again this week, Tuesday, in the New York area.
- 16 And the bottom line is, as Richard said, EBT
- 17 recipients have to leave the store without food because of
- 18 the constant outages. And when the system goes down, they
- 19 leave the store.
- 20 And as he said, in some cases, the voice
- 21 authorization line is constantly busy, and we can't get
- 22 through, and the store clerks aren't able to verbally
- 23 process the transaction.
- I'd like to read an excerpt from a letter that a
- 25 grocery store manager wrote to FMI just recently.

- 1 "Yesterday the system went down in every state in
- which we operate from 4:00 p.m. to 8:00 p.m., came up for 1-
- 3 1/2 hours, and then went down for the remainder of the
- 4 night. This morning the system went down at 9:30 a.m.
- 5 "I personally unloaded 27 full carts yesterday
- 6 left by disgruntled customers. This represents only a small
- 7 number of orders left behind by customers.
- 8 "This is a lose-lose situation for everybody.
- 9 Recipients left without food, and we lost customers who
- 10 probably blame us for the outages and in the future will
- 11 shop elsewhere."
- 12 And another problem that occurs as a result of
- 13 the outage are the time-out reversals that Richard
- 14 mentioned. And that's a term where they have to leave the
- 15 store without food, but yet they are billed for it or docked
- for it, and they don't realize it until maybe weeks later.
- 17 And sometimes it takes up to 45 days to get that corrected.
- 18 And obviously it is not a good situation for
- 19 either party.
- 20 What we would ask is that USDA ensure that
- 21 Citibank is able to accommodate the number of calls the
- voice authorization line receives during these outages;
- that's a big problem.
- 24 And in addition, we ask USDA to authorize the use
- of emergency vouchers in all cases when the voice

- 1 authorization line is not available, which seems to be all
- 2 the time when the system is down.
- And we believe that, if we can work through these
- 4 problems, we can continue to provide the food stamp
- 5 recipients the benefits they deserve. Thank you.
- 6 MS. PARADIS: Thank you, Ron. Our next presenter
- 7 is Kyle Vickers.
- 8 MR. VICKERS: See if I can raise this up a little
- 9 bit.
- 10 MS. PARADIS: I'll have to turn my head now.
- 11 MR. VICKERS: See how that works.
- 12 MS. PARADIS: Great. Thank you.
- 13 MR. VICKERS: Good afternoon, and welcome to
- 14 Missouri.
- I have an assistant here that's going to bring --
- and please don't consider this a gift, this is merely a
- sample of Missouri's fresh produce, not to influence the
- 18 committee at all, but --
- 19 MS. PARADIS: Thank you, thank you. And napkins.
- 20 (General laughter.)
- 21 MR. VICKERS: I represent the Missouri Department
- of Agriculture. I'm the Deputy Director there.
- 23 And I noticed that, in your description of the
- 24 description of the Food Stamp Program at its inception back
- in the '30s and again in your current mission statement,

- 1 part of your mission is to support agriculture, and I
- 2 applaud that. And we are trying to do the same here in
- 3 Missouri.
- 4 But we are also trying to reach out to consumers
- 5 and reach out to the people that ultimately use our product.
- And so hopefully we can build some partnerships.
- 7 And I've got some good examples of that here in Missouri.
- 8 So that's kind of what I wanted to talk about today.
- 9 I would remind you that, though you are in Kansas
- 10 City, you are in Missouri. So these are Missouri peaches,
- 11 raised just east of here at Stevenson's Apple Orchard, a
- 12 fourth generation produce and retail business and a
- wonderful restaurant. If you're ever here in Kansas City
- and have time, please stop by.
- 15 You know, I talk to farmers nearly every day, and
- 16 nearly every farmer will, with some chagrin, complain that
- 17 the United States has for a number of years followed a cheap
- 18 food policy. And I think this is at least partially true.
- 19 We have certainly tried to follow a policy of abundant food
- 20 at reasonable prices to the public.
- 21 And ag economists and policy makers are very
- 22 proud of the fact and often cite the fact that only 10
- 23 percent of our income goes for food in the United States,
- down from about 20 percent in the '50s.
- 25 But this is almost exclusively as a result of

- 1 higher incomes. This is an aggregate figure. They take the
- 2 total income for America and total spent on food, and it
- 3 comes out to 10 percent. That's grossly inaccurate when
- 4 you're talking about real families with real food issues and
- 5 people buying food at the grocery store.
- If you look at the spread of income between rich
- 7 and poor -- and this is a very obvious fact -- that a small
- 8 percentage of the population makes most of the income. That
- 9 really points out the problem that we have when we're
- 10 talking about a percentage of income spent for food.
- 11 Figures that I have -- and these are a little bit
- 12 hard to get -- indicate that the cost of food continues to
- 13 rise and even faster than at the rate of inflation.
- 14 And there's, no doubt, several reasons for this
- 15 rise in cost. And I'm sure that somewhere in the USDA there
- 16 are good statistics about the market basket costs of basic
- food products for a family.
- 18 As to the rise in costs, some would suggest that
- 19 concentration in agribusiness and retail grocery outlets
- 20 have led to higher prices, and that may be true.
- Others would say that higher costs come from
- 22 additional processing, service, and delivery charges added
- 23 to the costs of food.
- 24 And I'm constantly amazed as I go to the grocery
- 25 store. And I'm a two-parent, both working parents, family,

- 1 and convenience in number one. But I'm constantly amazed at
- 2 the kind of processing and processed foods that are
- 3 available.
- I'm not sure why we need aerosol cheese, but it's
- 5 certainly available in grocery stores today. And the
- 6 typical grocery stores will have 40,000 items. A lot of
- 7 them are there for convenience, and I understand that adds
- 8 to the cost.
- 9 But for whatever reason the cost of food
- 10 continues to rise and is especially significant for low
- 11 resource families and the working poor. And it's no wonder
- that food banks and feeding programs are overwhelmed as we
- 13 enter this era of rising food costs for low income families.
- 14 And at the same time the consumers are paying
- 15 more for food, the farmers are getting less, the lowest
- level in history, at only 20 percent of the food dollar.
- 17 So my first suggestion today is to take a closer
- 18 look at our farm and food policy and look at the impact of
- our current more concentrated supply chain system for food
- and agriculture and how that is impacting the costs and the
- 21 nutritional value of food and how that impacts feeding
- 22 programs for the nation's families and for the USDA feeding
- and social service programs.
- Congress is beginning to look at a new federal
- 25 farm bill, and we need to integrate our federal farm policy

- 1 with our nutrition and feeding programs.
- 2 We need to connect farmers and recipients of
- 3 federal nutrition policy together in programs that are good
- 4 for our primary producers and that are good for rural and
- 5 urban families.
- 6 And therein lies one of the difficulties with
- 7 current food programs. While federal food stamp policies
- 8 have striven to provide food security to needy families,
- 9 there has been little linkage with the people who produce
- 10 that food in the communities in which farmers and consumers
- 11 reside.
- We need to find state and community based
- 13 solutions that directly connect farmers and consumers
- 14 together.
- 15 One of the best examples for these programs is
- 16 the Farmers Market Nutrition Program through WIC. This
- 17 program gives farmers an opportunity to sell fresh produce
- 18 directly to limited resource families who might not
- 19 otherwise have the opportunity to access good, wholesome,
- 20 fresh produce.
- 21 This benefits farmers' bottom line and makes for
- 22 good community economic development while benefiting women
- and children, who have good, nutritious food available.
- Currently in our state, we -- three years ago we
- 25 had 55 farmers markets that we were working with; today

- 1 there are 83 spread across our state. And that's certainly
- the large ones. There are a lot of small, parking-lot kinds
- of farmers markets that we're not working with.
- But out of those 83 farmers markets, only 14 have
- 5 WIC available, so we really think we could do a lot better.
- 6 And really, that's an issue of funding.
- 7 The required state match limits the number of
- 8 markets that can participate in states like Missouri, and as
- 9 a result, it limits the number of recipients who can access
- 10 the program.
- I understand that for fiscal 2000 the program has
- been funded at about \$15 million. And limited funding means
- that the program provides only \$18 in Missouri in coupons
- 14 for WIC recipients.
- 15 And when you look at the total food bill for a
- 16 month or for the year -- that's \$18 for the summer, for the
- 17 summer harvest season, to go to farmers markets -- that's
- 18 clearly inadequate.
- 19 But even so, that limited funding has had strong
- 20 benefits for the farmers that I represent. And in Missouri
- last year we had 150 farmers that redeemed \$170,000 in
- 22 coupons in Missouri. And this year we have 240 farmers
- 23 enrolled in the program, have been through the training, and
- are accepting the WIC coupons.
- We collaborate with the Department of Health in

- this, and we're very proud of that partnership, and we're
- 2 working to build that and to spread that into other markets
- 3 around the state.
- 4 However, many WIC recipients don't cash in their
- 5 vouchers because they don't have transportation to markets.
- 6 Often in a large town we have one farmers market centrally
- 7 located.
- 8 We have here in Missouri -- we're very proud. We
- 9 just recently got word that we have a FSNP [phonetic] grant.
- 10 And we're going to work on some of those transportation
- issues, particularly with the OATS service, and hopefully in
- 12 the long run to transfer that to private social groups and
- 13 churches to get transportation to those farmers markets.
- 14 And occasionally, if we can actually get the
- 15 people to the farmers market and give them the coupons, give
- them the training, they will use immediately their \$20 in
- WIC coupons.
- 18 So it's a program with huge demand. And it just
- 19 needs funding, and it needs some work.
- The first thing we could do, of course, is not to
- 21 require the match. And we need expansion for this program,
- 22 because it really is limited.
- 23 It helps limited resource populations get access
- 24 to good, wholesome, healthy, fresh food, and farmers have a
- 25 good market for their produce. And that contributes

- 1 mightily to community economic development.
- 2 While I focused mainly on the WIC aspect of the
- 3 Farmers Market Nutrition Program, the elderly also are
- 4 another limited resource program that could be helped that
- 5 are not currently eligible.
- 6 Some states such as Connecticut have been able to
- 7 creatively implement an elder FMNP that has been very
- 8 successful. Such a program needs to be implemented at the
- 9 national level.
- 10 And it can operate on a similar basis to WIC and
- 11 will expand market options for farmers while including
- another overlooked population in the benefits of food from
- 13 farmers markets.
- 14 Any policy that can directly link farmers and
- 15 consumers needs to be encouraged at the national level.
- And in addition to the expansion of WIC and an
- 17 elder FMNP, we need to look for creative ways to use the EBT
- 18 transfers at farmers markets and other direct marketing
- 19 outlets in a manner suitable for farmers and food stamp
- 20 clients.
- 21 While WIC programs have been very successful in
- 22 some areas of Missouri -- in fact, we've had two markets
- 23 that are at 55 or 60 percent redemption, which is
- exceptionally high, and by the way, double over the previous
- 25 year -- the food stamp programs have not worked that well.

- 1 And the funding for EBT technology at farmers
- 2 markets and other retail outlets could be one step towards
- 3 making this happen.
- 4 Currently, out of the 80-plus farmers markets
- 5 that we are working with, only one currently has EBT, and
- 6 that's in St. Louis at Soulard [phonetic] Market, obviously
- 7 a large center-city market.
- 8 But many of the farmers markets that we have
- 9 access to do not have access to EBT. And when I listen to
- 10 these folks from the food marketers, I can understand why,
- 11 because it's obviously somewhat complicated.
- 12 And when you're looking at very low resource
- voluntary participants and so on, these farmers markets are
- 14 going to have a very difficult time using the EBT. But I
- 15 think it's an excellent way to get fresh fruit into the
- 16 mouths of hungry children.
- 17 Other policies could be implemented. For
- 18 instance, food stamp and WIC educational materials and
- 19 outreach need to be gotten out to farmers who can then
- 20 become directly involved with limited resource populations.
- 21 Food stamp programs need to be flexible enough to
- 22 encourage creative ways of linking farmers and their
- 23 clients. This includes ways to use food stamps for
- 24 community supported agriculture and gardens.
- We need to make sure that school-age children

- 1 eligible for subsidized school lunch programs have access to
- 2 fresh, wholesome food produced by farmers in their
- 3 community, thereby encouraging good nutrition and community
- 4 connections between school and farm.
- 5 And organizations like the National Association
- 6 of Farmers Market and Nutrition Program need more staffing
- 7 so that we can get more programs that benefit farmers and
- 8 federal food program recipients.
- 9 We are doing some great things in Missouri and
- 10 supporting these projects in many ways.
- We are supporting the farmers markets with
- dollars to help them promote their product. We now have tax
- 13 credits for retail outlets that sell Missouri produce.
- 14 We are developing an agricultural innovation
- 15 center and value-added grant and incentive program to help
- 16 farmers get to the point where they can sell a processed and
- 17 packaged food product.
- 18 We have a sustainable ag demonstration grant
- 19 program of \$3,000 grants, now \$5,000 grants. We've funded
- 20 120 such projects, many of which are directly related to
- 21 selling directly to the consumer products the farmers grown
- 22 on their farm, such things as pasture raised poultry or
- 23 range fed cattle that are then sold directly to consumers.
- We are beginning a state meat inspection program
- 25 to allow some small meat processors to sell directly to the

- 1 consumer.
- We have a food circles networking project -- and
- 3 one of our sites is here in Kansas City -- where we're
- 4 trying to link people, farmers and consumers, together, help
- 5 them with the growing and the processing of food.
- And we have an institutional marketing program
- 7 that we have started this summer with an intern, and we hope
- 8 to make permanent, that is looking at institutional markets
- 9 for farm fresh produce.
- 10 And certainly if we could have access to the
- 11 school lunch program, this could be a tremendous benefit to
- 12 the farmer, who would then have a nice volume of product in
- 13 his community, but it would also be good for school kids and
- 14 maybe their first access to fresh vegetables and produce
- 15 from Missouri's farmers.
- 16 So we're doing some really good things here in
- 17 Missouri, and we would welcome the chance to do more. And
- 18 we can explore ways to benefit farmers and consumers and
- 19 build good community relationships within our state, but we
- 20 need the Federal Government's help.
- I thank you very much for coming out to Missouri
- 22 to listen to us. Thank you.
- 23 MS. PARADIS: Thank you, Kyle. Makes me really
- 24 glad we came to America's Heartland. This is the first of
- 25 the conversations where we've had the State Department of

- 1 Agriculture present, and we're delighted to have your
- 2 comments this afternoon.
- I am going to ask the other presenters to try to
- 4 keep their comments, however, to about three or four
- 5 minutes, no more than five, if you possibly can. We've got
- 6 a lot of folks that we really want to hear from this
- 7 afternoon.
- 8 And the next presenter is Jim Riesberg.
- 9 MR. RIESBERG: Good afternoon. I'm Jim Riesberg
- 10 from Community Food Share, a food bank for Boulder County in
- 11 Colorado.
- 12 I didn't understand the true nature. I was
- thinking about a little less formal setting, so I didn't
- 14 come with a lot of prepared statement, but rather some
- 15 thoughts and ideas.
- And I was intrigued by a question that you
- 17 asked -- or a statement that you made, that we're up for
- 18 reauthorization in 2002.
- 19 Being a consulting gerontologist, I think of
- 20 what's going on with the Older Americans Act and want to
- 21 make sure that we start now whatever process is necessary to
- 22 make sure that reauthorization would even happen. The fact
- 23 that it's up doesn't mean that they'll get to it.
- Representing food banks, we're not involved on a
- 25 daily basis like the previous presenters on the techniques

- and problems of EBT and the administrative aspects of the
- 2 food stamp system. That's being handled somewhere.
- 3 But our chief concerns are with distribution, and
- 4 are there ways that we can improve the nutrition from the
- 5 distribution end rather than from strictly the
- 6 administrative end?
- 7 In our particular food bank and in food banks
- 8 around the country, distribution is up anywhere from 14 to
- 9 30 percent over the last two years.
- 10 There can be a couple of ways we can look at
- 11 that. One, maybe we're getting better at marketing our
- 12 programs and services, and agencies are getting better at
- 13 working with their clients. But it also means that there
- 14 are many people now who are turning to food banks who
- 15 previously had found their source of food in other places.
- 16 Food banks primarily are small, although some are
- large 501(c)(3) nonprofit organizations, so the food which
- 18 they have to distribute they're begging for in our local
- 19 communities and seeking donations, as well as the operating
- 20 money with which they are operating is also through grants
- and other ways that they get that money.
- 22 And then, you look at what's happening with gas
- 23 prices and transportation costs, that we're being stretched
- both ways more and more. People are coming through the
- door, and the resources we have to supply these needs are

- 1 getting harder and harder to come by.
- Then, you look at what's happening with swell
- 3 allowances in the supermarkets, which make less product
- 4 available to food banks, and we begin to see a lot of
- 5 different problems that are happening.
- 6 So one of the ideas, as we were talking to a
- 7 number of our people, is that the supermarkets obviously are
- 8 receiving a good deal of value from the food stamp system,
- 9 with the people going in and finding the food and processing
- 10 their stamps.
- Is there perhaps a way that we could, then, make
- it easier to spend food stamp money in some nontraditional
- ways?
- 14 For example, opening a food bank one day a month
- and having it announced that this is food stamp participants
- day, where food stamp participants can then come in and
- 17 select from product at a local food bank, oftentimes at 12
- 18 or 14 cents a pound, and thereby really stretching their
- 19 dollar.
- 20 This is not something -- and obviously we would
- 21 have to work with the supermarkets. It's not something that
- 22 most would be prepared to do on a daily basis and have 24-
- 23 hour service. But it is a way that they can certainly
- 24 stretch the dollar.
- 25 Particularly this time of year, when food banks

- 1 are really heavy in produce and other types of things that
- are rolling in, it could give them good access to
- 3 nutritional food and really begin to make things work.
- 4 At that same time, perhaps it would be an
- 5 opportunity, if it was once a month, to have a food stamp
- 6 representative in that particular location to perhaps be
- 7 doing registration.
- 8 Many people who might come by a food bank who,
- 9 for whatever reason, don't find their way to a Social
- 10 Services office or something else.
- 11 Agencies who regularly come to food banks could
- 12 perhaps even set up systems where they could transport
- 13 people and get their registration done at that same time.
- 14 It would be an excellent opportunity for
- 15 educational opportunities to come into the food bank. Many
- of them have other rooms. We have a complete commercial
- 17 kitchen.
- 18 We could be doing the nutrition training and
- 19 things at that period of time and then maybe making it
- 20 available for them, even on the nutrition training, to take
- 21 many of those products home at very affordable prices so
- 22 they could continue.
- 23 So often they will attend the classes, they get
- some good ideas. And then, when they go to the market, they
- 25 find they really can't get the items that they need in order

- 1 to take advantage of the nutrition education which they've
- 2 just received.
- 3 And it could also be a time, then, for trouble
- 4 shooting and answering questions, to have someone from the
- 5 Food Stamp offices there so this could just be a day when
- 6 they can get a lot of things resolved that they may have on
- 7 their minds.
- 8 We have, in the Second Harvest system, over 200
- 9 food banks. They're represented in every state.
- 10 And perhaps there are some ways that we could
- work together with Food Stamps to find out if some barriers
- 12 could be taken down, that that's possible to work with the
- 13 supermarkets who we would have to work with, because many of
- 14 the times the food that they have was donated by the markets
- 15 to start with.
- 16 And to see if there are some ways, not only to
- work on the administrative end, but to work on the
- 18 distribution end.
- 19 We're very good at finding food which would
- otherwise go unused in this country and try to make it
- 21 available to people who really need it.
- 22 And perhaps through working with the Food Stamp
- 23 Program, we could find another source to reach out to these
- 24 people that the agencies are not now reaching and put all of
- 25 our good efforts together.

- 1 And together I think we could make a dent in what
- 2 we call food insecurity. We're starting to change our
- 3 vocabulary now, talk about food security, hunger, and food
- 4 insecurity.
- 5 And it needs to be accessible, and it needs to be
- done in that definition in socially acceptable ways.
- 7 And food banks at this time have the socially
- 8 acceptable way, and so maybe we need to find some ways to
- 9 open those doors and work more closely together.
- 10 MS. PARADIS: Thank you, Jim. We're going to
- 11 hear now from Ellen Jones.
- MS. JONES: Good afternoon. I'm Ellen Jones, and
- 13 I represent Catholic Community Services/Catholic Charities
- 14 from the Archdiocese in Kansas. And I am the director of
- 15 the Emergency Assistance Center in north Johnson County,
- where the biggest of my business is the food pantry.
- 17 The concern that I have with the Food Stamp
- 18 Program is that the marketing needs to be upgraded so that
- 19 clients and low income persons do understand that the Food
- 20 Stamp Program is not Welfare, because there is such a
- 21 stigmatism on Welfare.
- I think that, if we marketed the program so that
- 23 people understand that it is there for them to use, that we
- 24 would get more clients that would apply for the service.
- On the administrative end, I find that most of my

- 1 clients are hesitant to go to the office to apply for food
- 2 stamps because of the process of filling out that
- 3 application.
- I have clients that go and come back to my office
- 5 and say, Well, I went, but that application was six or seven
- 6 pages, and I just couldn't get through it.
- 7 You know, if we had some advocates or people that
- 8 would be willing to work with them to fill out that
- 9 application, or if the application process was simplified so
- 10 that they could do it without a lot of hassle, I think that
- 11 that would improve the program, also.
- I have clients that are fearful about going in to
- fill out the application. I had a family that I worked with
- 14 that had eleven children. The father was in the country
- 15 illegally. And they would not go fill out the application
- 16 for food stamps because they knew that they would have to be
- 17 reported because of him being in the country illegally.
- 18 So we need to look at removing some barriers that
- 19 will prevent those children from eating just because Dad's
- 20 not here on a legal basis.
- 21 The other thing is getting the food stamps to
- them in a timely basis. It takes sometimes four days. If I
- 23 have a family that goes in for emergency assistance, it
- 24 takes them four days for the process to work. So SRS is
- 25 sending them to my office for me to feed them in that length

- 1 of time.
- 2 So I think if we could do something so that the
- 3 process could be shortened so that the benefits are given to
- 4 the clients more timely, that would help.
- 5 We also might look at -- and I've encouraged my
- 6 clients and my staff to be accessible to help clients fill
- 7 out that application.
- I know that the State if responsible for doing
- 9 that, but maybe social service agencies could also be
- 10 administrators of the Food Stamp Program, and we could do
- 11 applications and send them directly so that the clients
- would not have to come to our office and then go to the
- 13 Welfare office for assistance. Thank you.
- 14 MS. PARADIS: Thank you, Ellen. We now have, I'm
- 15 told, Sabrina Mitchell.
- MS. MITCHELL: That's me, but I'm just here to
- 17 listen.
- MS. PARADIS: No?
- MS. MITCHELL: No.
- 20 MS. PARADIS: You're just here to listen?
- MS. MITCHELL: Yes.
- 22 MS. PARADIS: Good. We're glad you're here,
- 23 Sabrina.
- 24 All right. Then, our next presenter is Joe
- 25 Hendrixson.

- 1 MR. HENDRIXSON: Good afternoon.
- 2 MS. PARADIS: Joe, would you be more comfortable
- 3 lowering that microphone just a little bit, you think?
- 4 MR. HENDRIXSON: It might work better.
- 5 MS. PARADIS: Let's try that.
- 6 MR. HENDRIXSON: There you go. Is that better?
- 7 MS. PARADIS: Sounds good.
- 8 MR. HENDRIXSON: Okay. I'm Joe Hendrixson, the
- 9 Director of Kansas Ecumenical Ministries, the state council
- of churches in Kansas. And I appreciate the opportunity to
- share with you the perspective of the churches of Kansas on
- 12 this important issue.
- 13 Throughout 1998, the nine member denominations of
- 14 Kansas Ecumenical Ministries, through its advocacy group,
- 15 Kansas Interfaith Impact, worked to study the impact of
- 16 Welfare Reform on the vitality of our communities.
- 17 And then, in 1999 that study expanded to focus on
- 18 agriculture and food production.
- 19 In fact, I would encourage you to add the state
- 20 of Kansas to those wonderful remarks that we heard from the
- 21 Ag Department in Missouri. If only I had thought to bring
- 22 some ice cream from our dairy to go with the Missouri
- 23 peaches, it would have worked very well.
- 24 (General laughter.)
- MR. HENDRIXSON: We could have partnered there, I

- 1 think.
- 2 As we all know, assistance for the poor has been
- 3 accessed in much greater numbers throughout 1999. And from
- 4 our perspective, that hits particularly local congregations,
- 5 the Kansas regional church bodies that have programs such as
- 6 that, and clusters of church communions like Kansas
- 7 Ecumenical Ministries.
- 8 In Topeka, where I live, one of our principal
- 9 religious sponsored community service agencies, Doorstep,
- 10 has experienced a 10 percent increase annually in their
- 11 requests for food assistance since the 1996 inception of
- 12 Welfare Reform. And the churches of Kansas, of course, are
- worried about those kinds of numbers.
- 14 Much of the continued unmet need has fallen to
- 15 the community hunger relief agencies and to the religious
- 16 community agencies.
- 17 The member church communions of Kansas Ecumenical
- 18 Ministries are firmly committed to the proposition that
- 19 hunger in Kansas is solvable, and the key to that solution
- is an effective and widely accessible Food Stamp Program.
- 21 Food banks and other charities are not and just
- 22 simply cannot be a replacement for the kind of social safety
- 23 net program that food stamps represent.
- Why aren't more enrolled in the program? Well,
- 25 we've already heard this afternoon a number of excellent

- 1 examples of some of the difficulties.
- 2 Some of the anecdotal evidence that we hear in
- 3 our office are things like that families are reluctant to
- 4 apply because of problems with the application process. We
- 5 know that application forms sometimes can be long, difficult
- 6 to use, using confusing terms or language that's unfamiliar
- 7 to the applicant.
- 8 Sometimes that may mean that it's a person who
- 9 has difficulty with literacy or difficulty in English as a
- 10 second language. But also it sometimes just simply means
- 11 that the language is written in very complicated ways that's
- 12 difficult for some folks to process.
- 13 In addition, when families apply for food stamp
- 14 benefits, they are often required to supply some detailed
- 15 information about their household composition or income or
- assets and expenses that requires some official
- documentation that, for some of them, is just very difficult
- 18 to have at hand and to be able to provide in a timely
- 19 manner.
- 20 As the time and the monetary costs increase
- 21 regarding transportation costs and child care and lost time
- 22 from the job in order to go through the application process,
- 23 a lot of times families just simply become less willing to
- 24 complete the process for what turns out to be sometimes a
- 25 potentially small or short-lived benefit.

- 1 We also hear that, in some instances, food stamps
- 2 applicants are instructed to go to a local charity for food
- 3 aid rather than to apply for the program.
- 4 They may sometimes be denied an application on
- 5 their first visit and told to come back some days later.
- 6 So there's a lot of complex reasons why families
- 7 sometimes are not getting the food stamps that they deserve
- 8 and the different kinds of barriers that are there for
- 9 participation in the Food Stamp Program in Kansas.
- 10 Some of the policy implications that we see --
- and these are in very broad terms from our perspective --
- certainly simplifying the application process would be one
- of the key things for us.
- 14 Kansas has a wonderful model already in place for
- a simplified application process in its CHIP program called
- 16 Health Wave.
- 17 Our state's version of the National Children's
- 18 Health Insurance Program uses a two-page application to
- 19 screen applicants for eligibility both in Health Wave and in
- 20 the Medicaid program.
- 21 And I would think that surely a similar kind of
- 22 process could be developed for the Food Stamp Program in the
- 23 state.
- Secondly, we need to continue to work hard to
- 25 increase public awareness of food stamp eligibility rules.

- 1 From our perspective as part of the religious
- 2 community, it's important for everyone to remember that
- 3 states can collaborate with community based and faith based
- 4 organizations to both increase public awareness of the food
- 5 stamp eligibility rules and to assist with enrollment
- 6 efforts. And doing that, we can certainly collaborate in
- 7 some important ways.
- But to my knowledge, no such effort involving the
- 9 faith community has been attempted in Kansas.
- 10 Thirdly, assisting with enrollment efforts. And
- there are a whole bunch of different ways in which the faith
- 12 community and other community based organizations could
- 13 certainly be working with our Government officials in order
- 14 to provide some better assistance for the clients who need
- to be enrolled in the program.
- 16 Fourthly, and lastly, I would suggest that we
- 17 need some assistance in helping to train the entire locally
- 18 based human services team for some consumer friendly
- 19 encounters.
- 20 While our Kansas Department of Social and
- 21 Rehabilitation Services has changed significantly over the
- 22 last year under new leadership, its philosophy of being a
- 23 resource rather than a place of last resort for people who
- are in need still has, in some cases, yet to filter down to
- 25 every front-line employee.

- 1 We need to have some ways in which every member
- of the local human services team -- all the way from the
- 3 receptionist who answers the telephone and is the first
- 4 greeter at the door to the office managers to the area team
- 5 leaders -- all of them need to be able to approach their
- 6 clients in a consumer friendly attitude.
- We know that this is a huge and complex
- 8 organization to change philosophically, but we also know
- 9 that, in spite of Secretary Schalansky's best intentions,
- 10 assistance with retraining workers is badly needed.
- 11 The nine member denominations of our organization
- would strongly suggest that you consider improving program
- 13 operations through better training like that, through
- 14 assistance with enrollment efforts, through expanding
- 15 outreach to eligible nonparticipants, particularly the
- working poor, and simplifying the application process.
- We know that the Food Stamp Program is one of the
- 18 most critical programs in the state's arsenal against
- 19 hunger, and we appreciate what it has already done for our
- 20 society and look forward to further improvements. Thank
- 21 you.
- 22 MS. PARADIS: Thank you, Joe. Our next presenter
- is Peter De Simone.
- MR. SIMONE: Good afternoon. My name is Peter De
- 25 Simone. I'm the Director of the Missouri Association for

- 1 Social Welfare. That is a citizens' membership organization
- 2 dedicated to social justice in Missouri. And this is its
- 3 100th year of continuing operation.
- 4 One of its early experiences with the Food Stamp
- 5 Program was helping the state to spread the Food Stamp
- 6 Program around the state in the early '60s. So we've been
- 7 engaged with the Food Stamp Program for a long time.
- 8 In May -- and I will leave this at the desk -- we
- 9 released a report on food stamps called, Food Stamps,
- 10 Declining Access for Missouri's Food Insecure and Eligible
- 11 Families. And what is does is measure the participation
- 12 rate in all of Missouri's 115 counties.
- 13 And among the things that we found is that
- 14 Missouri on the average serves about 57 percent of the
- 15 eligible persons in the state.
- But when you look at the situation more closely
- 17 at each individual county, the percentage of those served in
- 18 individual counties ranges from a high of 84 percent in
- 19 Mississippi County to a low of 21 percent in Nodaway County.
- 20 But there have been significant drops all over
- 21 the state since Federal Welfare Reform has occurred of
- 22 eligible people and hungry people not getting the food
- 23 stamps that they need.
- There are 80 of Missouri's 115 counties that
- 25 serve below the average number of eligibles in the state.

- 1 There are a lot of reasons, some of which were
- 2 mentioned here today. But I would like to offer at least
- 3 one major one and a challenge to USDA.
- 4 We hear the State constantly complaining about
- 5 the pressure that they are under from USDA to prevent
- 6 errors. But apparently an error is not when you neglect to
- 7 give hungry people food stamps. That's apparently not an
- 8 error.
- 9 Now, I would urge USDA to put as much pressure on
- 10 the states to use the Food Stamp Program as an anti-hunger
- 11 program as it uses for it to prevent errors.
- We need more than bean counters in state
- government agencies, but they apparently have many bean
- 14 counters there as a result of the pressure that USDA has put
- 15 upon them.
- They are good people there, too, who are trying
- 17 to do their best. But among the best they have to do is to
- 18 stop errors from occurring.
- 19 Within the program, also, I think, under USDA
- 20 influence, is a presumption of quilt, that low income people
- 21 have to struggle through this terrible, terrible, intrusive,
- 22 ugly system in many cases because they are presumed to be
- 23 guilty.
- I think it's time for you all to change and to
- 25 use your powerful influences upon the state to do a better

- job. They are not doing a good job now. I'm sure that the
- 2 problems that we are having in Missouri exist in other parts
- 3 of the country, as well.
- 4 Well, anyway, welcome to the Bread Basket of the
- 5 United States and the Bread Basket of the world, in fact,
- 6 where there are tons and tons of hungry people.
- 7 You have an opportunity to do something about it.
- 8 It is hard sleeping at night knowing that there are so many
- 9 of us who are not getting enough food, even though the Food
- 10 Stamp Program is just beyond reach and just beyond reach
- 11 because of some of the problems created not only by State
- 12 Government, but by USDA itself.
- 13 Please fix it. Thank you.
- 14 MS. PARADIS: Thank you, Peter. Our next
- 15 presenter is Anna Lilia De La Rosa -- oh. Eva Krouse.
- 16 Sorry.
- MS. KROUSE: My name is Eva Krouse, and I've been
- an Income Maintenance caseworker with the State of Missouri
- 19 Family Services for six years and a month.
- 20 And in June 2000, I handled 393 cases in my own
- 21 caseload that included Food Stamps and Medicaid for children
- 22 and for adults.
- 23 And I was wanting to address the ineligible and
- 24 illegal alien policies that are in place in the state of
- 25 Missouri for the Food Stamp Program.

- Ineligible aliens are people who have entered the
- 2 country but have not worked at least 40 quarters in the
- 3 United States, and that's, I think, ten years, if I'm
- 4 correct.
- 5 Ineligible aliens are not counted, nor their
- 6 income they bring into the household. And these households
- 7 usually will receive the full allotment allowed for the
- 8 remainder of the family members.
- 9 Most ineligible aliens are usually the primary
- 10 wage earner of the household, and none of their money is
- 11 counted.
- 12 Illegal aliens have even a more difficult
- 13 guideline in budgeting their income, I personally feel. I
- 14 handle cases like this on a personal basis. And we have to
- 15 use what's called a pro rata share to budget their income.
- 16 An example would be if you had a six-person
- 17 household and the wage earner was the illegal alien you have
- 18 to remove. You have to take that income, divide it by six,
- and then multiply it by five, and then, that's your income
- 20 you use for the month.
- 21 And this is a real difficult policy for the
- 22 workers and for the customers to understand, because you're
- 23 trying to figure out whose money you don't take and whose
- 24 money you do. And it's hard to understand, and it's
- confusing for the workers who have to do this.

- 1 I'm required to make sure that there are no
- 2 fleeing felons, persons convicted of drug crimes that are
- 3 receiving food stamps.
- 4 I'm responsible for mandatory reporting of child
- 5 abuse. I have to protect people from abusive relationships
- 6 that are inflicted on them by their child's other parent.
- 7 I am responsible if somebody receives food stamps
- 8 who should not or a child or woman or man who is abused and
- 9 I do not report their abuse, but I am not allowed to report
- 10 to the INS of an illegal alien. And I think that's a
- 11 discriminatory thing against American citizens.
- 12 I feel that American citizens who are receiving
- and applying for food stamps are being discriminated against
- 14 just because they happen to be born in this country. And I
- 15 cannot exclude income from them. Just because they are a
- 16 citizen, and they haven't worked at least 40 quarters, I
- 17 have to consider all of their income.
- 18 Income Maintenance workers have to have knowledge
- 19 regarding a minimum of 15 programs available in the state of
- 20 Missouri to the public.
- I am not against aliens receiving food stamps,
- 22 but I think the confusing guidelines could be eliminated for
- 23 ineligible and illegal aliens by counting all their income,
- 24 all their household members, all their resources, and all
- 25 their expenses when budgeting for the food stamps.

- I don't feel there are any other guidelines that
- 2 are more unfair to the American citizens than the ineligible
- 3 and illegal alien policies we have in place.
- I appreciate your time. And I do my best to
- 5 prevent errors happening in my Food Stamp caseload. I just
- 6 wanted you to know that. Thank you very much.
- 7 MS. PARADIS: I know you do. You don't have any
- 8 choice on that, do you? Thank you, Eva.
- 9 Our next presenter, then, I think, is Janice
- 10 Phelan. Great.
- 11 MS. PHELAN: I'm Janice Phelan with the Missouri
- 12 Department of Health, and I work with the Missouri Nutrition
- 13 Network and the Healthy Children nutrition education
- initiative in the state of Missouri.
- 15 And I want to your first goal and encourage the
- 16 continuation of the Nutrition Education Plan, support of the
- 17 Food Stamp Nutrition Education Plan. It is through this
- 18 plan that we have been able to do a lot of good things here
- 19 in Missouri.
- The 22 public and private partners of the
- 21 Missouri Nutrition Network have leveraged additional support
- 22 through the Food Stamp Nutrition Education Plan to research,
- 23 create, and coordinate the Eat for Health campaign, which
- reached nearly 4 million Missourians last year using social
- 25 marketing principles.

- 1 And it is making a difference in food stamps
- 2 families' nutrition behaviors.
- 3 The Missouri Department of Health is the
- 4 administering agency for the Missouri Nutrition Network. It
- is committed to improving the health of Missouri children
- and has allocated \$300,000 annually to support community
- 7 coalitions who are coordinating and conducting nutrition
- 8 education within their communities.
- 9 And through the Nutrition Education Plan, these
- dollars are able to be matched.
- 11 And we will be getting a report from our nine
- 12 coalitions that we have funded this past year to show all
- 13 the good that they have done and include that in our final
- 14 report this year. And we have awarded four additional
- 15 community coalition grants coming up this coming year.
- So we really would appreciate if that kind of
- 17 support continues in the reallocation.
- 18 MS. PARADIS: Thank you, Janice. Next we have
- 19 John Taylor.
- 20 MR. TAYLOR: Hello. My name is John Taylor. I
- 21 work for the Department of Social Services, Division of
- 22 Family Services. I'm an adult worker.
- 23 And I want to hit on two points today, first, the
- 24 car.
- Most cases that I handle, I have people who come

- 1 in and apply, and they have a vehicle that might be over the
- 2 max resource and would stop them from being able to receive
- 3 the benefits of food stamps in a temporary basis of in
- 4 between jobs or even coming out of a educational program
- 5 looking for work or whatever.
- 6 And in some cases would have to put them on a
- 7 level where they might have to sell the car and buy a
- 8 cheaper, nonreliable one in order to even benefit for not
- 9 just food stamps, but other programs, as well.
- 10 In regards to that, if we cannot eliminate that
- 11 eligibility issue, one of the things that we could look at
- is the fact that the State requires you to have an insurance
- policy, and then we could use the insurance as a deduction
- like we do homeowner's or the rent, like that.
- 15 Or you could also increase the max limit of the
- 16 resource. Seeing how the car prices are going up, I think
- 17 the max resource should go up with it.
- 18 The second is for the elderly. Most of my cases,
- 19 I find that the elderly is on a fixed income. When they get
- 20 their Social Security increase, the rent goes up with it, so
- 21 they have basically no inflation cost of living with that.
- 22 But their food stamps, on the most basis, is \$10.
- Okay? And I've got a couple examples here.
- 24 An elderly person who had \$512 income would get a
- 25 monthly allotment of \$60. A person out there working in the

- 1 work market at 512 would get an allotment of \$106.
- Now, there's a gross injustice here. The elderly
- 3 who has worked all their lives and, for the most part, paid
- 4 into these programs are getting the less benefit and has the
- less resources, be it transportation or the ability to
- 6 work, or even the prospect of getting hired.
- 7 The thing that I would suggest is either give
- 8 them the same deduction you do for the earned income or
- 9 allow over a certain age, just give them a standard
- 10 deduction to go along with that.
- I have clients that call me begging me for a way
- to get 20 or \$30 into the house, and this would be a good
- 13 way to do that. Thank you.
- 14 MS. PARADIS: Thank you. Our next presenter is
- 15 Jo Britt-Rankin.
- 16 MS. BRITT-RANKIN: Thank you. My name is Jo
- 17 Britt-Rankin. I'm the Administrative Director for the
- 18 Family Nutrition Education Program at the University of
- 19 Missouri.
- 20 And I would like to address the Nutrition
- 21 Education Program that is part of the Food Stamp Program.
- 22 I think in Missouri we have done many great
- things, and we are able currently to reach about 100,000
- 24 Missourians that participate in the Food Stamp Program, of
- which about 80 percent of those are children.

- 1 We're only reaching about 97 of 114 counties in
- 2 the state and only about 50 percent of the school districts.
- 3 We know there is a great need for this program.
- 4 And I would really like to encourage that, during the
- 5 reauthorization, that this program continue to be included.
- Just to share with you, one of the issues that we
- 7 address is food safety. And when we're working with young
- 8 children on food safety, one of the first things they are
- 9 taught is to wash their hands, to have a clean working
- 10 surface.
- But when we're teaching hand washing, we are
- 12 seeing such a ripple effect. In one school district, the
- 13 custodian reported that, six months after education, the
- 14 soap use was doubled.
- 15 And in that same school district, teachers have
- 16 noticed that, if education was provided in their classroom,
- 17 their attendance rates were higher than in those classrooms
- 18 that did not receive education.
- 19 I think this is an effect on health and
- 20 nutrition. It has to, again, go into education, because if
- 21 the child is in the classroom, hopefully they are gaining
- 22 more knowledge.
- I think one thing I would encourage as we look at
- 24 the Nutrition Education Program is to continue to allow it
- 25 to be flexible.

- One of the greatest things we have looked at is,
- in the state of Missouri, we're very diverse, as many other
- 3 states are. We need to have the ability to adapt the
- 4 program to meet the local need. It needs to be interactive.
- 5 Mr. Vickers talked about the great produce that
- 6 we provide in Missouri and that's grown here. Our educators
- 7 are able to demonstrate and make our programs hands-on and
- 8 interactive.
- 9 One of our goals with the nutrition education is
- 10 to increase fruits and vegetable consumption. Many of our
- 11 clients do not know how to prepare the fresh fruits and
- 12 vegetables that are available. And so by making it
- interactive we are allowing them to have the opportunity to
- 14 prepare that food product.
- 15 And we actually have people coming back and
- telling us, several months after education, that they are
- 17 providing that product to their family. So I think that's a
- 18 testimony that we are seeing long-term positive behavior
- 19 change.
- 20 And so I would just like to encourage you to
- 21 allow the Nutrition Education Program to continue and to
- 22 ensure that it does allow for flexibility in education to
- 23 meet the need. Thank you.
- MS. PARADIS: Thank you. Our next presenter is
- 25 Jerry Helmick.

- 1 MR. HELMICK: I'm Jerry Helmick. I'm a business
- 2 representative for the UFCW District 2 here in Kansas City.
- 3 We represent about 12,000 people throughout Kansas,
- 4 Missouri, and parts of Oklahoma.
- 5 The one thing that we're looking at here is that
- 6 these people are not just statistics. You need to look at
- 7 them as human beings.
- And a lot of them are low wage earners. Okay?
- 9 There are companies out there that, fortunately or
- 10 unfortunately for us, are not under union contract, such as
- 11 Tyson and places like that, that these people virtually have
- to have food stamps to exist. Okay? Or else they're not
- 13 going to be able to exist at all within this country.
- 14 Our message is simple: The Food Stamp Program is
- 15 vitally important in reducing hunger and malnutrition in our
- 16 nation. The UFCW fully supports the Food Stamp Program and
- 17 the Kennedy-Specter Hunger Relief Act.
- 18 The proposed food stamp regulations changes, we
- 19 fully support those that would make it easier access for
- 20 American families or families that are residing within the
- 21 United States. If they're going to weaken the process in
- 22 which these people have to rely to gain food stamps and
- 23 benefit from them, then we oppose those. And we oppose any
- 24 regulations that are going to weaken that system.
- In this country no one should go to bed hungry at

- 1 night. It just should never happen. Thank you.
- 2 MS. PARADIS: Thank you very much. The next
- 3 presenter is Arlene Carrow-Crocker.
- 4 MS. CARROW-CROCKER: Good afternoon. I am Arlene
- 5 Carrow-Crocker, and I work for the UFCW International Union.
- 6 I'm a collective bargaining representative out of Grapevine,
- 7 Texas.
- 8 And I wanted to say I appreciate you allowing me
- 9 the time to come and speak to you. I have just a few short
- 10 comments.
- I am speaking to you as a representative on
- 12 behalf of 1.4 million UFCW members. More than a million of
- our UFCW members work in the food manufacturing, processing,
- 14 and retail facilities.
- 15 We believe that the feeding of the American
- family is what we do for a living. At the same time, we
- 17 know that there are millions of Americans who are hungry and
- 18 malnourished in communities all over this nation.
- 19 The Food Stamp Program, while not a perfect
- 20 system to alleviate hunger in this country, it is an
- important and indispensable part of our nation's social
- 22 safety net.
- 23 We support the program. We support the
- strengthening of the program. And we hope that the proposed
- changes will be beneficial to food stamp recipients.

- 1 For example, we fully support changes that would
- 2 enable easier access for families with reliable vehicles to
- qualify. However, we are opposed to proposals that would
- 4 change or weaken the application, verification, and
- 5 certification procedures that would undermine recipients'
- 6 access to vital nutrition assistance.
- We are opposed to a proposal to remove or weaken
- 8 protections that are intended to ensure that families
- 9 leaving cash assistance programs as well as working families
- 10 with low earnings can obtain the food stamp benefits,
- including food stamps by eligible legal immigrants and their
- 12 families, including citizen children.
- 13 A reduction in the food stamps because of
- 14 economic growth and the reduction in poverty should be
- 15 universally celebrated.
- 16 However, a reduction in the use of food stamps
- 17 because of regulatory changes in criteria would reflect a
- denial of hungry people who should be eligible of legal and
- 19 available benefits.
- In conclusion, we are strongly opposed to
- 21 proposed changes that would make it more difficult for low
- 22 income working families, those recently returning to the
- 23 work force, and eligible legal immigrants and citizen
- children to obtain food stamps. We urge that any other
- 25 proposals be reconsidered.

- I thank you for your attention, and I thank you
- 2 for allowing me to speak to you.
- 3 MS. PARADIS: Thank you, Arlene. Our next
- 4 testifier is a Ms. Connor.
- 5 MS. CONNOR: Hi. My name is Carletta Connor, and
- 6 I'm with Mid-Missouri ROW, and I am a food stamps recipient.
- 7 My concern is the way that you are treated when
- 8 you go to the offices. They act like everything is theirs.
- 9 I once lost my card because of the fault of the
- 10 800 worker that took my call. I was told that my name was
- changed, I could not receive my card. I go to my worker.
- 12 She has never heard of this.
- 13 There I was with four kids, two weeks, no stamps.
- I want to get a car. They're telling me I cannot get a car
- 15 for the simple fact the car I want costs too much. I want
- 16 nice things; everybody does.
- 17 A bank account, I can't have that because, if I
- get too much, then I don't get my food stamps.
- 19 You know, I just want to see that you guys can
- 20 make things better for us that are trying. Thank you.
- 21 MS. PARADIS: Thank you. Our next presenter is
- 22 Robert Hughes.
- 23 DR. HUGHES: My name is Dr. Robert Hughes, and
- 24 I'm the Associate Dean for Human and Environmental Sciences
- 25 at the University of Missouri.

- 1 And I provide overall leadership to the Nutrition
- 2 Education Program through the Extension Service in the state
- 3 of Missouri.
- 4 I'm here to address the question on your list
- 5 that was, What's working well within the Food Stamp Program?
- 6 As was noted at the beginning of the meeting, a
- 7 major purpose of the Food Stamp Program is nutrition
- 8 education.
- 9 And I'd like to briefly describe some evidence
- 10 that exists that the nutrition component within the Food
- 11 Stamp Program is succeeding and changing nutritional
- 12 practices of children and adults.
- 13 My report is based on nutrition education that's
- 14 conducted in the Kansas City are and the seven surrounding
- 15 counties. During 1999, over 13,000 children and adults
- 16 participated in this program.
- 17 Among the families that participated in the
- 18 program, the following changes in management of food
- 19 purchasing occurred:
- 20 Almost 40 percent improved planning of meals; a
- 21 third indicated that they were more often to take a list for
- 22 grocery shopping; and perhaps most importantly, a third of
- 23 them reported that they were less likely to run out of food
- 24 at the end of the month.
- When we look at eating behavior, our success is

- 1 more limited, where here only about 3 to 8 percent of the
- 2 families participating in our program report changes or
- 3 improvements in the amount of fruits, vegetables, and dairy
- 4 products that they are consuming.
- 5 Importantly, though, when we look at those
- 6 families, those children and adults who participate about a
- 7 year in our program were two to three times as successful in
- 8 changing nutritional practices. This means now that almost
- 9 20 percent of these families are reporting increases in the
- 10 amount of fruit and vegetable consumption.
- 11 This indicates to us that the nutrition component
- is making a difference in the lives of families. And we
- 13 think it's very important to continue the Nutrition Program
- 14 as a part of the Food Stamp Program. Thanks very much.
- 15 MS. PARADIS: Thank you very much. Loretta
- 16 Pyles.
- MS. PYLES: Good afternoon. My name is Loretta
- 18 Pyles, and I'm the Coordinator of Economic Justice Policy
- and Programs for the Kansas Coalition Against Sexual and
- 20 Domestic Violence.
- We are a nonprofit agency representing battered
- 22 women and sexual assault survivors across the state of
- 23 Kansas.
- Let me start by saying I don't believe we can
- 25 completely separate our discussion on the administering of

- 1 TANF and other benefits without food stamps.
- 2 Because the administration is linked in Kansas,
- 3 the problems with administering TANF benefits and food
- 4 stamps are essentially the same.
- 5 I'm here to tell you that the alarming trend of
- 6 Welfare Reform's work first policy and the practice of full
- 7 family sanctions are hurting families in our state.
- 8 Accessing benefits is an onerous process,
- 9 oftentimes confusing and humiliating. It is within all of
- 10 our power to make it less so, to make this community
- 11 resource more customer friendly and more humane.
- One of the primary ways in which a batterer may
- control his partner is by means of economic abuse, making
- 14 the decision about whether or not she can work, making her
- ask for an allowance, or harassing her in the workplace so
- 16 she gets fired.
- When a battered woman is trying to leave an
- abusive relationship, she is at much greater risk of being
- 19 fatally injured than if she stayed.
- 20 What we know about battered women trying to leave
- 21 is that the level of economic resources available to her is
- 22 the primary determinant of whether she and her children will
- 23 be able to safely leave the abusive relationship.
- If those resources are available to her in a way
- 25 that is accessible, efficient, and dignified, then her

- 1 chances of being safe will be increased. Public economic
- 2 supports have always been a vital safety net for families
- 3 leaving abusive situations.
- 4 One of the most formidable barriers to accessing
- 5 all public benefits is the sometimes hostile climate of the
- 6 Welfare office.
- 7 The climate has been that of benefits police,
- 8 where workers spend unnecessary hours making sure
- 9 impoverished families are not defrauding them for a few
- 10 extra dollars of food stamps per month.
- 11 Battered women staying in our shelters
- 12 consistently report experiencing the humiliation of
- 13 stereotyping and blatant racism. Put off and frustrated by
- 14 this treatment, they return to their batterers in many
- 15 cases.
- One answer to this problem is to take the program
- out of the hands of caseworkers and move it to a mail-in
- 18 application process.
- 19 As Joe Hendrixson from Kansas Ecumenical
- 20 Ministries mentioned, this has worked well with our
- 21 children's health insurance program in Kansas, Health Wave.
- 22 If caseworkers are going to continue to
- 23 administer the Food Stamp Program, it is imperative that
- there be mandatory training on the root causes of poverty in
- 25 this nation.

- 1 The essence of this training should focus on
- 2 sensitivity and fostering an understanding of what poverty
- 3 really is, not a result of individual and moral
- 4 psychological failings, but an inherent function of our
- 5 economic system. As an antipoverty program, this is the
- 6 least we can do.
- 7 The Food Stamp Program is a lifeline for the
- 8 working poor. We don't need to change the name, we don't
- 9 need to get a new logo or change the image. We need to make
- 10 the process more accessible, more humane, and more
- 11 dignified. Thank you.
- 12 (Applause.)
- MS. PARADIS: Thank you, Loretta. The next
- 14 presenter is Cindy McKenzie.
- 15 And I think after Cindy presents we'll probably
- 16 take about a 15-minute break, so just to let you know that
- 17 that's coming up.
- 18 MS. McKENZIE: Good afternoon. I'm Cindy
- 19 McKenzie. I work for the Division of Family Services. I'm
- 20 a caseworker.
- I have a couple of points I wanted to bring up.
- 22 When I first got here, I didn't think I wanted to say
- anything, and then I got to thinking and listening to
- 24 people.
- I think that there should be a way that we can

- 1 focus more on the elderly. I think, when you're allowing
- 2 18- to 49-year-olds to get \$127 in food stamps for five
- 3 months, and you give an elderly person on a fixed income \$10
- 4 a month --
- 5 The elderly person has basically no means to make
- 6 any more income. That's what they have. A person between
- 7 18 and 49 does have potential. We automatically give a
- 8 homeless man that's 25 \$127, but my grandmother 10.
- 9 I guess I'm more focused on that because I'm
- 10 getting closer to being elderly.
- 11 (General laughter.)
- 12 MS. McKENZIE: The other thing is, I'm a TANF
- 13 caseworker, and I've been a caseworker for four years. And
- in my four years, I've had one case that sticks out in my
- 15 mind. My household was one penny over the income
- 16 guidelines, and I had to reject that person.
- I would think that maybe we could increase the
- 18 income guidelines and maybe focus more on net income instead
- 19 of gross income.
- 20 Of if that's not a possibility, maybe they could
- 21 set up some kind of a program where people could purchase
- 22 EBT cards at maybe a lower cost so that people can still go
- 23 to the grocery stores and benefit from the program, but
- they're paying into the program. I think years ago they had
- 25 program like that.

- I was listening to some of the other caseworkers
- 2 talking. And the immigrant thing is just really confusing.
- 3 If they're ineligible or illegal, you know, everything
- 4 changes.
- 5 And as a caseworker, when we have all these
- 6 different programs going on, we get confused. There's
- 7 delays because we have several barriers.
- 8 The timely recerts by the 15th of the month: If
- 9 we get 30 applications by the 15th of the month, we have 15
- 10 days to process those applications. You know, that puts a
- 11 lot of pressure.
- 12 The other thing that the Federal Government or
- probably the USDA implemented was the Census Bureau, the
- 14 people that went to work for the Census Bureau. We didn't
- 15 count their income.
- 16 Seems like if we can make an exception for that,
- maybe there's another type of program that could have the
- 18 same benefit, where people that are transitioning off of
- 19 Welfare can benefit, because we cut everything from them.
- They get a job making 7 or \$8 an hour, and we
- 21 take their food stamps, we take their day care, we take
- 22 everything, their housing. And all of a sudden, now they're
- 23 faced with the decision, Do I want to go to work every day
- and be worse off than I was before I got the job?
- 25 So we're kind of putting -- we're making them

- 1 make a choice between accepting a job or keeping their
- 2 benefits. And then, if they want to stay on their benefits,
- 3 we tell them, You only have two more years left. What are
- 4 you going to do?
- 5 So we're just pulling the plug and leaving them
- 6 stranded out there, and then all the rules and regulations
- 7 that we're under, we seem to be cold and not caring. But
- 8 it's like we don't have a choice. We have to follow the
- 9 quidelines.
- I'm sorry, you're a penny over, you're rejected,
- 11 you know. Ask your boss to reduce your hours and then come
- 12 back and see me. Thank you.
- 13 MS. PARADIS: Thank you, Cindy.
- 14 (Applause.)
- MS. PARADIS: Now, I think we'll take about a 15-
- 16 minute break. We're going to eat some peaches up here.
- 17 And our vision statement is that we lead America
- 18 in ending hunger. So we'll put these peaches out. And I
- 19 hope anyone who thinks they look as good as I do will come
- 20 and help yourself and will eat these good Missouri peaches
- 21 that Kyle brought us.
- 22 And we'll be back here in about 15 minutes.
- 23 (Whereupon, a short recess was taken.)
- MS. PARADIS: Okay. Let's get started again.
- 25 I'm delighted to see that we were able to share some of

- 1 these peaches. There will be a few left over when we're
- finished, so any of you who didn't get one, first come,
- 3 first serve.
- 4 I understand that we need some more information
- 5 on John Taylor if he is still around. If you could go to
- 6 the registration desk, John, they need some more information
- 7 on you for our record.
- 8 And we have another caller. So I'm pleased that
- 9 we do and would like to have that caller tell us now her
- 10 name and where she is from. And go ahead and share your
- 11 comments with us.
- 12 VOICE: Okay. My name is Carrie [inaudible].
- MS. PARADIS: Great. Welcome.
- 14 VOICE: Thank you. My comment and one of the
- 15 suggestions that I have is, I work with [inaudible].
- And one of the comments I have is, most people
- that get jobs, we immediately take their food stamps away
- and close them out of the program.
- 19 And most people, they're going to need a 30-day
- 20 exception or 30 days when they can get their benefits so
- 21 they can get caught up on their rent or their health
- 22 insurance or phone bills and know that there's going to be a
- 23 little safeguard for one month.
- 24 So that would be one of my major comments working
- in this program such as I do.

- 1 MS. PARADIS: That's great. Have you got
- 2 anything else to share with us this afternoon?
- WOICE: No. I think that will be it for right
- 4 now.
- 5 MS. PARADIS: Great. Thank you, Carrie.
- 6 VOICE: Thanks. Have a good day.
- 7 MS. PARADIS: Our next presenter here is Meghan
- 8 Speak.
- 9 MS. SPEAK: Hello.
- 10 MS. PARADIS: Hi.
- 11 MS. SPEAK: I am a single mother with two small
- 12 children. I am working steady 40 hours a week. And the
- comment the speaker before me, Cindy McKenzie, I have been
- in that situation of being 1 cent over.
- 15 And there is nothing more frustrating and more
- unbelievably hard to deal with than for them to tell me,
- Well, you are just a penny over the guideline, but we can't
- 18 help you, and we don't know what to tell you. Thank God for
- 19 food pantries, because they get you through.
- 20 The first thing that I would like to address is
- 21 the guidelines, that they are according to our gross income.
- 22 I don't live on gross income, I live on take-home pay.
- I don't think it's reasonable to say that that's
- 24 where the guidelines should be set, because I don't get that
- 25 much money each month.

- The second thing I would like to say is that all
- of our outgoing money should be taken into consideration.
- 3 My rent, my utilities, my car, my day care, anything that
- 4 has a monthly need of payment should be taken into
- 5 consideration. I can't not pay my utilities because I need
- 6 food. My kids need lights, too.
- 7 The third thing I would like to address is, I'd
- 8 like to see the caseworkers be more involved. I'd like to
- 9 see them look at each situation and go with what their needs
- 10 are versus we're all the same and these guidelines have to
- 11 fit us all, because we're not.
- 12 You know, if my car breaks down and someone
- else's didn't, well, I'm going to need something else.
- 14 The fourth thing I'd like to address is I would
- 15 like to see the food pyramid being more of an influence on
- 16 how our food stamps are divided. Like the WIC Program, they
- 17 address each particular need. Not everybody is aware of the
- 18 nutritional needs of our children.
- 19 Some people do take advantage of it. This would
- 20 cut out that leeway to take advantage of the situation, and
- it would also assist people who may not be aware of the
- 22 needs, giving some to each particular section in the food
- 23 pyramid stating the meats, the fruits and vegetables, the
- 24 grains, the dairies.
- 25 And I also would like to say, with the WIC, they

- 1 made you buy everything, and these wonderful, nutritious
- 2 things that children don't eat.
- 3 (General laughter.)
- 4 MS. SPEAK: So I went through, and I got some
- 5 cereals. I'm not opposed to cheap brands. I buy bagged
- 6 cereal. But they are all basically the same. Some have --
- 7 and actually, this one has more calories, and it's a healthy
- 8 one that WIC, you know, wanted us to buy.
- 9 So I would like to say, you know, take into
- 10 consideration they're little, and they want marshmallows in
- 11 their cereal. So that's all. Thank you.
- MS. PARADIS: Thank you.
- 13 (Applause.)
- 14 MS. PARADIS: Thank you, Meghan. Our next
- 15 presenter is Paul Johnson.
- 16 MR. JOHNSON: I first want to thank you for the
- opportunity to testify here. And I want to start out by
- 18 seconding the comments I heard from Loretta Pyles and from
- 19 Joe Hendrixson.
- 20 And I understand that you had a meeting this
- 21 morning with Theresa Banger, too, who is a Catholic Sister
- 22 that I've been working with for several years on Welfare
- 23 Reform in Kansas.
- I've been a card carrying lobbyist and advocate
- on poverty programs since the early 1980s.

- 1 And really, boy, since we've started Welfare
- 2 abandonment in Kansas, we've just had a precipitous decline
- in the number of people who are getting food stamps, and
- 4 it's a sad state of affairs.
- 5 Kansas is about 2-1/2 million people. If you
- 6 talk to SRS, they say the range of people living in poverty
- 7 has been from a high of 320,000 to 260,000 people.
- 8 Over the last 15 years we've had about 175,000
- 9 people roughly on the Food Stamp Program in Kansas. Since
- 10 October of '96, we have cut that number to 110,000. About a
- 11 third of the people who were getting food stamps in our
- state are no longer getting them. And half of those
- 13 recipients that we've cut off this program are children.
- 14 And food stamps have been the largest child
- nutrition program in our state for decades.
- 16 And this all comes at a time when we've seen no
- change in the number of kids who are getting free school
- 18 lunch in the state of Kansas. Four years ago we had 106,000
- 19 getting it; last year we had 108,000.
- 20 And so we haven't seen a precipitous decline in
- 21 the number of kids getting free school lunches, but for some
- 22 reason the Food Stamp Program decline has been dramatic.
- 23 And I think it's -- you know, I guess we've won
- 24 the war nationally. When you took the Food Stamp Program
- out of Welfare Reform, you left it as an Entitlement, and it

- 1 was supposed to stand on its own. And that we were going to
- 2 Block Grant Welfare Reform and let the states handle it.
- 3 But as has been said before, run by the same
- 4 agency, the same rules and attitudes have percolated over
- 5 both programs.
- 6 And it's not very hard to understand how you cut
- 7 people off in our state for public assistance. I a mother
- 8 comes to an SRS office and she's working full-time, making
- 9 over \$4.10 an hour, she's not eligible for TAF -- we call it
- 10 TAF in Kansas. Clever. And if she refuses to look for
- 11 employment or take a job, then she's sanctioned off the
- 12 program.
- 13 And at least to your credit, USDA's credit, you
- 14 finally stepped up and said, SRS, stop sanctioning the kids
- 15 at the same time that you're spanking these working moms.
- And so, I mean, you've got families in a Catch-
- 17 22. In a 2 or 3 percent unemployment economy, there's
- 18 always a nursing home job available, there's always a
- 19 cashier's job available. The reality is that these jobs
- 20 will never pay enough to pay expenses for these families.
- 21 And I would submit to you that, when you have
- 22 time, SRS has paid for a very comprehensive study on the
- 23 Kansas standard of need and self-sufficiency. The final
- report came out in 1999.
- 25 And for a mere \$8, you can buy it from a

- 1 publishing house at Kansas State University -- since we want
- 2 to make this available to everybody -- that tells us that
- 3 minimum wage employment will not carry single parent
- 4 households. And we need to get real about that at this
- 5 point.
- 6 And I think the other fact is, you spend time
- 7 looking at where job growth is going to happen in Kansas,
- 8 and then get out the charts from our Kansas Department of
- 9 Human Resources, which is our version of the Department of
- 10 Labor. Cashiers and salespeople are by far the greatest
- growth in the next ten years of where employment is going to
- 12 happen.
- So the Food Stamp Program is going to be that
- 14 much more vital in helping stabilize this service sector
- economy that we're building in this country.
- Now, so what needs to happen? Well, I think
- there are three areas where I'd like to see increased effort
- 18 by SRS. One is to tie the Food Stamp Program much more
- 19 closely to the free school lunch program in our state.
- 20 As I've said, we've got 106,000 kids getting it.
- 21 We've only got 55,000 kids getting food stamps at this
- 22 point. There's quite a disparity there.
- 23 And we ought to have the school districts and SRS
- 24 exchanging lists and actively working to help those parents
- 25 understand that they're eligible for it.

- 1 Secondly, when SRS wants to outreach, when they
- 2 want to get people into programs, such as we're seeing with
- 3 our version of the CHIP program called Health Wave, we bring
- 4 in thousands of kids. We've added 17,000 for the Medicaid
- 5 Program and 15,000 for Health Wave.
- Are those families understanding that they're
- 7 eligible for food stamps? You know, what are we doing for
- 8 eligibility to help those families?
- 9 And thirdly, you know, poverty has not gone away
- in our state. I mean, across the area offices for SRS
- Department, they get 2,700 parents a month coming in and
- 12 asking for help.
- Now, SRS's attitude is they like to turn away two
- 14 out of three of them. That's been their goal that they've
- 15 stated to our State Legislature. It's not particularly
- 16 compassionate in my mind.
- But those 2,700 are coming at a time of serious
- 18 vulnerabilities, and we need good outreach at that point.
- 19 Those applicants need to understand that -- yes -- they may
- 20 be earning more than minimum wage, and they're not eligible
- 21 for TAF, but they would be eligible for food stamps.
- 22 And three or four last comments. One, I think
- 23 the move towards electronic benefit transfer was a great
- idea, and I think it's really helped in Kansas to
- 25 destigmatize the program. And I applaud the efforts that

- 1 SRS has made and USDA has made in the administration and
- 2 issuance of that program.
- And I guess tied to that, you asked in your
- 4 series of questions here about name changes.
- I think we should change the name from the Food
- 6 Stamp Program, which is out of date now, to a Food Security
- 7 Program, and tie it in the same way that we see Social
- 8 Security. It doesn't have the baggage, it doesn't have the
- 9 Welfare label that other Welfare programs do. And so I
- 10 think the Food Security Program would be a real step.
- 11 Lastly, a lot of this is about attitude. A lot
- of this is about an uncaring feeling on the part of a lot of
- our policy makers and the outreach workers that these folks
- don't have a right to this, they're not deserving enough to
- 15 get assistance.
- And somehow that's going to have to be
- 17 confronted, and that the right to eat and the right to new
- 18 nutrition is every bit as fundamental as health care in our
- 19 society. And we need to carry that much more forcefully.
- 20 Thank you.
- 21 (Applause.)
- MS. PARADIS: Thank you, Paul.
- We have another caller. Is the caller on the
- line? Hello.
- MS. WALSH-McDONALD: Hello.

- 1 MS. PARADIS: Hi.
- 2 MS. WALSH-McDONALD: This is Sheila Walsh-
- 3 McDonald.
- 4 MS. PARADIS: Great. Thank you, Sheila. Go
- 5 ahead with your comments.
- 6 MS. WALSH-McDONALD: Well, I'm calling regarding
- 7 one specific comment related to Welfare Reform and food
- 8 stamps in the state of Utah.
- 9 [Inaudible].
- 10 MS. PARADIS: Yes. It's a simple answer to your
- 11 question. And I assume your recommendation is that the
- 12 Agency do that monitoring?
- MS. WALSH-McDONALD: That they do that
- monitoring, but that there be -- [inaudible].
- 15 MS. PARADIS: That's great. Have you got any
- 16 additional comments to share with us this afternoon?
- MS. WALSH-McDONALD: (No audible response.)
- 18 MS. PARADIS: Are you still there?
- MS. WALSH-McDONALD: Yes, I am. I guess
- 20 [inaudible].
- 21 And although we take applications from all the
- 22 children that are eligible and interested for school lunch,
- 23 there is very little linkage for those families with other
- 24 health and low income programs.
- 25 And it would be helpful if we could use the

- 1 school lunch application as linkages for other health
- 2 insurance programs such as the CHIP Program or Medicaid to
- 3 the Food Stamp Program to make sure that those families are
- 4 getting all the available resources that they need.
- 5 And I think it would behoove the Department of
- 6 Agriculture to work with the Department of Health and Human
- 7 Services to ensure that those children are getting all of
- 8 the programs that have been made available to them. So I
- 9 think the school lunch program could be a better linkage to
- 10 those other programs.
- MS. PARADIS: Great. Do you have anything else
- 12 you would like to share?
- 13 MS. WALSH-McDONALD: No. Not at this time.
- 14 MS. PARADIS: Okay. We're grateful for your
- 15 call. Thank you so much.
- MS. WALSH-McDONALD: Thank you.
- MS. PARADIS: Our next presenter here is Kathy
- 18 Dysart.
- 19 MS. DYSART: Good afternoon. My name is Kathy
- 20 Dysart, and I'm from Des Moines, Iowa with the program
- 21 Expanded Food Nutrition Education.
- I met a couple of other ladies that are with the
- 23 program in Missouri.
- 24 And I just want to try to explain that the Food
- 25 Stamp Program is a good benefit. I really helps out our

- 1 clients.
- 2 But the only problem that I really have with it
- 3 is that their FIP money and their food stamps don't come at
- 4 the same time.
- 5 The client has to use their income to make ends
- 6 meet, the utilities, the bills, the household needs. They
- 7 have to use that income for their food until the stamps
- 8 come, so that kind of puts them behind.
- 9 There's other -- now I'm kind of nervous here.
- 10 MS. PARADIS: Don't be nervous.
- 11 MS. DYSART: Trying to get my point across. The
- 12 people that make the policies, they are not really putting
- theirself in that person's shoes on how to make the ends
- meet with the food stamps or with the VIP.
- 15 So the need is always there. They need it all
- 16 the time. The food stamps are a great thing.
- 17 Like I said, with my program, we are trying to
- 18 educate our clients with basic nutrition and how to make
- 19 that dollar stretch through our program.
- 20 And like a couple of ladies said before, is that
- 21 they use gross income and not net, and they don't live on
- 22 the gross, they live on the net.
- 23 And everybody should be treated differently, not
- 24 all dumped in one pot. Thank you.
- MS. PARADIS: Thank you.

- 1 (Applause.)
- MS. PARADIS: Our next presenter is Father Pat
- 3 Tobin.
- 4 FATHER TOBIN: Hi. I'm Father Pat Tobin, 21
- 5 years with Harvesters Food Bank and then working with the
- 6 National America Second Harvest Food Bank.
- 7 And over the years we've seen the tremendous of
- 8 wasted food. We hear of 1,000 semi-trailer loads of
- 9 potatoes going to waste up in the Red River Valley. I can't
- 10 handle that, I really can't. Tons and tons of kidney and
- 11 pinto beans. So we're going to be building a new warehouse.
- We move a million pounds of food a month now.
- And so where does food stamps or security food
- 14 fit into there? I worked at a prison for eight years, and
- 15 we had 100 truckloads of bulk food going there.
- And we spent 440 nights working on that, from
- 9:00 to 1:00 in the evenings -- the only place we could
- 18 find -- but to put that into packages and then bring it back
- 19 down to the food bank.
- 20 So the potential there for taking food that is
- 21 available, that's not going to be used, and to be able to
- 22 help there.
- 23 When we move the food commodities from the
- 24 warehouse to the agencies -- and we have 500 of those -- a
- 25 phenomenal amount of those recipients there are food stamps

- 1 people. So more help is being used from your group to be
- 2 able to provide more transportation for that.
- The possibility of, when we move the food
- 4 commodity items, loading the rest of that semi-trailer up
- 5 with food items from the food bank hitch-hiking on the same
- 6 bill of lading that you would have there.
- 7 Then, on the packaging, when my food industry
- 8 people say that 20 percent of food items is packaging -- or
- 9 20 percent of the cost is packaging, we could do that for
- 10 probably three or four cents, the packaging.
- 11 Within Kansas City here, there are 10,000 inmates
- 12 within 60 miles. That particular -- great, great industry,
- and my seeing the experience there, the tremendous sense of
- 14 accomplishment of community service that they receive.
- 15 Most don't have jobs, or if it is a job, it's
- 16 emptying an empty wastebasket. I'm being critical there,
- but the observation is there. We have a waiting giant
- 18 there.
- 19 A minister friend of mine said, Oh, Pat, you work
- 20 with the food banks, and I think it's wonderful that the
- 21 food stamps have eliminated hunger here in the United
- 22 States. He missed a word, helps eliminate hunger.
- The other part in our looking at ways to get the
- 24 bulk food. Yes. But also the gardening possibilities. We
- 25 have 4,000 tomato plants that -- by the way, Bambi is

- 1 messing with it now, so we need help there. But they
- 2 deliver a quarter of a million pounds to the homeless and to
- 3 the hungry every year.
- 4 That's a great potential for providing the
- 5 gardens and all of that, and with hundreds of volunteers in
- 6 the youth part, providing food.
- 7 And your point on the food markets, all of that,
- 8 there's great, great potential there.
- 9 The part of having the Food Stamp people coming
- 10 to the warehouse, to the food bank, on a periodic basis,
- 11 making that available and working with all the complications
- that could be there that could be certainly simplified.
- Okay. Thank you.
- 14 MS. PARADIS: Thank you very much, Father Tobin.
- 15 Our next presenter is Lynn White.
- MS. WHITE: Hello. I'm a food stamp recipient,
- 17 and I am a single mother of two.
- 18 And I guess my main problem is you don't
- 19 really -- we can't really get the help that we actually
- 20 need.
- Like a lot of people said that, you know, you go
- 22 into the office, you're made to feel this big when you're
- 23 wanting your help. And then, when you try to send that back
- to them, they want to tell you that you're rejected, you
- 25 can't get help.

- 1 And also, I'm trying to figure out, why is it
- 2 that this country can sit up here and spend a million
- 3 dollars on a new building or a new bridge that's really not
- 4 needed, to do improvements to make it look prettier, when
- 5 you have a lot of homeless, hungry children in this country.
- Then you want to send money to, you know, other
- 7 countries when you have the same problem here.
- I mean, I understand that they're famished, and
- 9 they don't have the food or the income to do what they need
- 10 to do. But we need to help our country first.
- 11 Then, secondly, we have another problem where we
- 12 would pay -- this country pays immigrants to come over here.
- 13 They have nice cars when they get their money every month,
- 14 they have nice houses. I can't afford to get a nice house.
- 15 I can't afford to get a car. But then, these people are
- driving brand new cars, the same year model, whatever year
- 17 it is.
- 18 Then, if someone from, say, Mexico tries to come
- 19 over here, they send them right back.
- 20 So I just want to know, you know, what's the
- 21 difference between the immigrants that you pay to come over
- 22 here -- and they get the food stamp benefits, they get the
- 23 FIP, they get the medical, but then, a Mexican person can't
- 24 get the same. Thank you.
- MS. PARADIS: Thank you very much, Lynn.

- 1 Karen Burdick.
- MS. BURDICK: Hello. My name is Karen Burdick,
- 3 and I come from a suburb of Des Moines, Iowa called Nevada.
- 4 It's nice to be here. Thank you for your time
- 5 and efforts in this important conference.
- 6 Five years or so ago, I was a food stamps
- 7 recipient. My spouse was abusive due to an anger problem,
- 8 and I found myself on my own with a one- and five-year-old.
- 9 My first stop, the DHS office for food stamps.
- 10 After filling out the necessary paperwork and
- 11 explaining my situation, I was given, that day, emergency
- 12 food stamps.
- 13 That was a great feeling to have received food
- 14 stamps that day. I love the Emergency Food Stamp Program.
- 15 On that positive note, a suggestion: I wish
- that, at the same time I received my emergency food stamps,
- that the staff could have examined my situation a little
- more and referred me to other helpful sources.
- 19 For example, I had no transportation at the time.
- 20 It would have been nice for them to refer me to, for
- 21 example, the Wheels for Work Program.
- I was not employed. A direction to the job coach
- 23 at YSS would have helped a lot.
- To have given me resources and referrals would
- 25 have helped me get back on my feet sooner. I knew nothing

- 1 and stayed on food stamps longer because of this.
- 2 Just a one-time referral to a nutritional program
- 3 such as Iowa State Extension Office provides could have
- 4 relieved a lot of the stress of just being on food stamps.
- 5 When I came back a year later, I still did not
- 6 have any information regarding resources. I was just asked
- 7 to watch a movie in this little room.
- 8 The staff did not seem as friendly. And in the
- 9 waiting room, there was only three of us. And they
- announced it was time to go in in a very crabby,
- 11 unprofessional, discourteous way.
- 12 There was just three of us. Couldn't they have
- 13 said, Bill, Karen, Mary, we're ready for you to see our
- 14 movie now?
- This brings me to professionalism. Not only
- should there be a strict policy on DHS staff giving out
- 17 resources and referrals, but one on professionalism, as
- 18 well.
- Whether it be mandatory monthly staff meetings
- 20 focusing on attitude and professionalism or some sort of
- 21 form being filled out by staff on their professionalism that
- 22 month, something needs to be done.
- 23 Lastly, I have been off the Food Stamp Program
- 24 for three years now. I have a wonderful job working for the
- 25 school system. I am also a volunteer to help people with

- 1 the Community Cupboard. That's our emergency food
- 2 assistance.
- 3 People in Nevada know they can call me day or
- 4 night if they are out of food. We serve an average of 80
- 5 families per month. Our cupboard depletes more and more.
- 6 As food stamps aren't supplement enough, staff is not
- 7 inviting, and resources are not provided, the cupboard is
- 8 overstressed.
- 9 If the Government is not willing to make new
- 10 policies on resources and professionalism, then they need a
- 11 policy to support the Emergency Food Assistance Program.
- 12 I thank the DHS staff. I thank Congress, I thank
- 13 the legislators, and mostly I thank the food stamps
- 14 recipients for their dedication so far.
- 15 We need a resource and professionalism policy
- 16 passed. Thank you.
- 17 MS. PARADIS: Thank you very much, Karen.
- 18 (Applause.)
- 19 MS. PARADIS: Barb Ristance.
- 20 MS. RISTANCE: Good afternoon. I am a Family
- 21 Nutrition Program assistant. I teach nutrition to food
- 22 stamp recipients in Franklin County, which is a small county
- in Iowa.
- I would like to comment on one of the things that
- 25 she said. I think the referrals do need to be made at the

- 1 DHS level.
- 2 So many times -- yes. I do get a few referrals,
- 3 but generally what they are referring to me are participants
- 4 that are so deeply in trouble that it's almost impossible
- 5 for me to do a whole lot to help them, because they are in
- 6 so many crises that we run from one crisis to the next. And
- 7 I deal with that before I deal with much teaching nutrition.
- 8 Knowing I was coming here today, I asked one of
- 9 my participants what she would like me to say about the Food
- 10 Stamp Program.
- 11 And her comment was, I always feel embarrassed
- 12 using them. I'm embarrassed at the grocery store not only
- 13 by the check-out clerks -- and she said, There are some that
- 14 are very good about it. There are others that are just
- 15 really crummy in the way they treat us.
- 16 But it's also the customers behind us in some
- 17 cases that give us dirty looks or act like, You shouldn't be
- on that, there's something wrong with you.
- 19 She feels that they treat her like she's a bad
- 20 parent, she has been doing something wrong, just because
- 21 she's on food stamps, just because she needs the help.
- 22 On the positive line, she also felt that the
- 23 Family Nutrition Program focused on the positive. And even
- though some of the material that we cover, she said, I
- 25 already knew, it was simply reiterating that, yes, I was

- doing something good, and yes, I am a smart person.
- 2 So she said, You make me feel like I'm doing
- 3 something right instead of something wrong.
- 4 A second question I asked her was how she felt
- 5 shopping at our local farmers market. I'm the market master
- of that market, and we have accepted food stamps there for
- 7 quite a while.
- 8 We don't take a lot of them. I felt it was an
- 9 extra service to the food stamp customers, because we are
- 10 also in the Farmers Market WIC Program. And I felt this was
- 11 kind of a complement to that.
- She said that she felt the WIC Program as well as
- 13 the food stamp acceptance at the market was a really
- 14 positive experience. She didn't feel like she needed to go
- out of town there, whereas at the grocery store, she really
- 16 felt like, Maybe I need to go out of town and go someplace
- 17 else where they don't know me. Then I don't feel so bad.
- 18 But a the farmers market, she said she felt like
- 19 it was more of a positive experience. She was encouraged to
- 20 eat more fresh fruits and vegetables there because of the
- 21 program. And she really felt like spending some of her food
- 22 stamps there in addition to her WIC checks. Thank you.
- MS. PARADIS: Thank you.
- 24 (Applause.)
- MS. PARADIS: Shelly Dilks.

- 1 MS. DILKS: One more from Iowa.
- MS. PARADIS: Good.
- MS. DILKS: There's a lot of us.
- 4 MS. PARADIS: Thank you for coming.
- 5 MS. DILKS: First of all, I just want to say
- 6 thank you for letting us come and speak today. This has
- 7 been a wonderful opportunity not only to speak but to listen
- 8 to what everybody else has been saying, too.
- 9 Before I came I pulled several people that I work
- 10 with as well as my families. I'm a Family Nutrition Program
- 11 assistant in Story County, Iowa, which houses Iowa State
- 12 University.
- 13 Many of my families report having enough food
- 14 stamps to feed their family; many, not all. They feel it's
- 15 a good safety net with nationwide standards not subject to
- 16 individual fluctuations state to state, which they also feel
- 17 is a real benefit.
- 18 Making nutrition a focus for healthy families was
- 19 seen as a real positive, as well as the nutrition education
- 20 part of the Food Stamp Program, helping families in their
- 21 efforts for self-sufficiency.
- 22 What my families wanted me to say is a little bit
- 23 different. They would like to see a transition system so
- that they can prepare for a reduction in food stamps. It's
- very frustrating to receive \$300 in food stamps one month

- 1 and \$50 in food stamps the next because of some extra hours
- 2 that they worked two months prior.
- 3 They would like a simpler way to do reports for
- 4 monthly reports as well as the application process. Both of
- 5 those are seen as very intimidating and time consuming.
- 6 Benefits are cut when letters arrive late,
- 7 applications are difficult to understand, and it's very
- 8 difficult to access assistance when you do have a question.
- 9 Dealing with some staff can be stressful and
- 10 humiliating at times.
- 11 They would also like me to tell you that the
- 12 retro system makes life very difficult when they're living
- month-to-month and it's not the same month that Human
- 14 Services is dealing with.
- 15 Ditto to everybody, they would like calculations
- 16 based on the net income. They live on a net income and not
- 17 a gross.
- 18 And they would like some way to figure out how to
- 19 have a car and be able to work and not have that affect
- 20 their assistance quite so much.
- I work in my local community with a number of
- 22 agencies and coalitions. And one of the groups that I work
- 23 with, we try and do local policy. We deal with local policy
- 24 issues.
- 25 And while Welfare Reform rates are reported as

- 1 positives -- numbers of people falling off the roles are
- 2 seen as a positive -- recidivism rates are not reported. In
- 3 Story County, we have a 43 percent recidivism rate within a
- 4 six-month time for food stamps. Those are our '98 figures.
- 5 And we would strongly encourage any changes that
- 6 would help reduce that recidivism rate.
- 7 I'm part of a local coalition attempting to
- 8 address food security issues in the community. This is a
- 9 group of people, our ministerial alliance, our WIC Program,
- 10 all sorts of food pantries.
- We've provided gardening projects, food pantry
- 12 resource guide, and education for donors for food pantries.
- 13 The pantries have reported a marked increase in the numbers
- of families accessing food and have welcomed this
- 15 educational effort.
- We had one church in particular that routinely
- gave out five pounds of flour, a can of shortening, and five
- 18 pounds of sugar and a dozen eggs, and that was it. That was
- 19 what they had, that was what was donated, and it was like,
- 20 So go home and bake cookies. Okay.
- 21 The food stamp participants in the Family
- 22 Nutrition Program in Story County have reported the biggest
- 23 benefits of the program are an increased use of planning
- 24 menus, not running out of their food stamps before the end
- of the month. I've got moms that are just thrilled when

- 1 they have a few left at the end of the month. Boy. That
- 2 means they can participate in the share program.
- They're able to track their expenses more.
- 4 They're identifying that they're feeding their children
- 5 better, and they identify that their kids are healthier as a
- 6 result, which for me is a real positive.
- 7 And as families move off of assistance, there is
- 8 an increased pressure on the local communities to meet the
- 9 needs of these families with rent, food, and other
- 10 assistance, as this can be very difficult in small towns
- 11 without a variety of resources. And families don't have a
- vehicle to access food resources in another community.
- 13 On a person note, I would like to see some more
- 14 promotion so that more eligible families can access food
- 15 stamps. Thank you.
- MS. PARADIS: Thank you very much.
- 17 (Applause.)
- MS. PARADIS: Kim Greder.
- MS. GREDER: Hello. I'm Kim Greder, another
- 20 Iowan from up north.
- 21 Anyway, I guess first off, like many of the
- 22 others have said, I thank you for inviting people to come
- 23 and share their stories with you and for taking the time to
- 24 listen.
- 25 And I think one of the things that as a country

- 1 we're getting better add but we need to do more and more is
- 2 to listen to people and to truly listen to what they have to
- 3 say and their experiences and develop policy around that.
- I have the privilege of working with many of the
- 5 women that you've just heard from. I coordinate the Food
- 6 Stamp Nutrition Education Program in Iowa.
- 7 And over the past year-and-a-half, I had the
- 8 opportunity to visit with 49 women throughout Iowa and
- 9 interview them on their experiences of what helps them feed
- 10 their family well and what makes it difficult for them to do
- 11 so.
- 12 All of these families were limited resource
- families. Over 78 percent of them received food stamps, and
- 14 the others received WIC.
- 15 Some of the prevailing themes from the women that
- I interviewed of what helps them feed their family well,
- food stamps was at the top of their list. And they perceive
- 18 food stamps as their primary source of food for their
- 19 family. They do not perceive it as a supplementary source
- of food. It is the primary source of food for their family.
- 21 Any other resource income that comes into that
- 22 household is used to pay other bills, to keep a roof over
- their head, to put clothing on their children's back. Other
- income from the household does not go to food.
- 25 And so with that I think what it tells us is how

- 1 vital the Food Stamp Program is to helping families achieve
- 2 food security. And some of the families who receive food
- 3 stamps still are not food secure.
- Even with the amount of food stamps they receive,
- 5 many of them, as one woman put how she plans her meals, she
- 6 looks at the money she has from food stamps, she knows where
- 7 she can get free bakery items, she knows all the pantries in
- 8 town and what time they're open and what day. And she knows
- 9 different resources she can use to put her meals together.
- 10 And so with that, I guess, to praise the Food
- 11 Stamp Program. It plays a vital role. And I think anything
- we can do to continue to strengthen it in this country is
- 13 very, very important.
- 14 Other themes that came from the interviews I had
- 15 with families was, we heard much about Welfare to Work with
- 16 the legislation.
- 17 And the impact that's had on families was, many
- 18 families said -- and one woman in particular -- Okay, so now
- 19 I'm making 6.20 an hour. My food stamps are cut. I am
- 20 feeding my family worse now than before I had a job.
- 21 And in addition to that, as we know, that
- 22 individual needs to have transportation to get to a job,
- 23 they need to have child care.
- 24 And when we think of -- for those of us who are
- 25 not in poverty and we know the stress that we feel in our

- 1 daily lives from what we deal with, and then, when we think
- of the complexity of families who are continually short on
- 3 money and the stress that that puts on their lives, as we
- 4 know, the stress is much more compounded.
- 5 And with that, getting to a job very much is not
- 6 as easy for someone in poverty than it is for myself. And I
- 7 can afford quality, reliable day care. Sure, I have to
- 8 search around, but I can find it, and I can pay for it. And
- 9 for many of our families, that's not an option for them.
- 10 The other theme that came through the interviews,
- 11 when we interviewed families, we never asked them about
- 12 nutrition education, what role that played for them in
- 13 feeding their family, but it came out strong.
- 14 And what came out strong was the sense of social
- 15 support that they felt from the paraprofessional who took
- the time to care about them and didn't come in to check
- 17 their food cupboard to see if they had food or if they were
- abusing their kids or if they were abiding by program
- 19 quidelines, but came in because they truly cared about them.
- 20 And they said, How can I help you feed your
- 21 family? What are the goals that you want for your family?
- 22 And stuck by them, side by side, and didn't say, Okay,
- 23 you've had six lessons, we cut you off, we move on to
- 24 another family. They stuck with the family. They let the
- 25 family drive the program.

- 1 And with that came a strong sense of self-
- 2 advocacy and families feeling that they had a sense of
- 3 control in their life, and somebody was helping them build
- 4 that sense of control.
- 5 So thank you very much.
- 6 MS. PARADIS: Thank you very much.
- 7 (Applause.)
- 8 MS. PARADIS: Another Iowa presenter, I think,
- 9 Patricia Jones.
- 10 MS. JONES: Hello. I'm from the Family Nutrition
- 11 Program, also. I have taught family nutrition in Iowa for
- 12 five years in a very rural area, which many farmers and very
- 13 low income families live in our area.
- 14 What I found over the years of teaching is that a
- 15 lot of our families may have enough food stamps, but how
- they're spending them, they're really having a problem with
- 17 that.
- 18 I've gone grocery shopping with a lot of our
- 19 families and just teaching them how to stretch those food
- dollars, also how to pick out a variety of foods.
- 21 Sometimes in our area fruits and vegetables may
- 22 not be plentiful in the wintertime as they are in the
- 23 summertime. So you know, getting fruits and vegetables for
- 24 children are real important.
- I've had one family that I was working with when

- 1 I first started that their children -- they had five
- 2 children in their family, and they only ate fruits and
- 3 vegetables one day a month, because they bought the fruits
- 4 and vegetables the first of the month with their food
- 5 stamps.
- And they were gone in like one day, because the
- 7 children were like, you know, this is a real treat. This
- 8 was like candy to them.
- 9 And one thing I would like to see Food Stamps do,
- 10 and something that the young mother had mentioned earlier,
- is maybe have just part of the food stamps, you know, kind
- of like WIC, in certificates saying that this is what you
- 13 can buy as fruits and vegetables so that some families
- 14 would, you know, be able to do that.
- 15 I'd like to see the whole food pyramid -- that
- 16 would be great -- divided all out. I think families, that
- 17 way they would know, you know, they need the variety of
- 18 foods for healthy children.
- 19 I also work with a program called the Nest
- 20 [phonetic] Program in Iowa. And it has several Nest
- 21 programs for prenatal moms that are pregnant and going to
- 22 have babies.
- 23 And we try to really focus on nutrition before
- 24 the baby is even born. And we find that that's real
- 25 important.

- 1 And again, it goes back to the variety of foods.
- 2 And many of those are on food stamps and need to kind of
- 3 know what is, you know, what's on the pyramid, what do they
- 4 need to be eating the most of?
- 5 And again, it goes back to -- I find fruits and
- 6 vegetables again is a lot that they don't eat. And
- 7 especially for kids, that's something that they see that
- 8 their parents are eating those, of course, they're not going
- 9 to as much.
- 10 So if they see their parents drinking the pop and
- eating the chips, that's what they'll eat. So --
- 12 And again, it goes back to the shopping skills,
- making a food list. And hopefully in the Family Nutrition
- 14 Program we are teaching them how to do that. So thank you.
- MS. PARADIS: Thank you.
- 16 (Applause.)
- MS. PARADIS: Did we take care of everybody from
- 18 Iowa in that group?
- 19 VOICE: No. Not yet.
- 20 MS. PARADIS: Well, next on our list is Vicki
- 21 Ensz.
- MS. ENSZ: Good afternoon.
- MS. PARADIS: Hi.
- MS. ENSZ: First of all, I applaud your efforts
- 25 to gather the community together and to receive input from

- 1 all of us about the Food Stamp Program and just your
- 2 openness in soliciting ideas on how to improve the program.
- I am the Program Director for an all-women's
- 4 grass roots organization that's in Johnson County, Kansas.
- 5 And it's called Mother to Mother.
- 6 This is a national program, and we have 20 or
- 7 these programs sprinkled throughout the state of Kansas.
- 8 And right now there are efforts to initiate this program on
- 9 the Missouri side, in Jackson County.
- 10 MS. PARADIS: Vicki, I'm going to ask you to step
- just a little bit closer to the microphone. We're getting a
- 12 bit of feedback. And the closer you get, I think, it will
- 13 minimize that.
- 14 MS. ENSZ: Okay. This program matches up women
- 15 from different economic backgrounds to come together for
- friendship, emotional support, mentoring, and problem
- 17 solving.
- 18 There is one woman from a low income background
- 19 that is matched with two women for a more secure economic
- 20 income background.
- I have been at this program for almost six years,
- 22 and I have worked with many struggling families, many who
- 23 have received food stamps and many who have not met the
- 24 qualifications.
- In my observation, the biggest barrier or

- 1 complaint that I hear in working with these women in my
- 2 ministry is that -- now, I can only speak for the Olathe
- 3 Area SRS Office -- but that working with the SRS personnel
- 4 is a very unpleasant experience.
- 5 There's lots of red tape and bureaucracy plus
- 6 discourteous treatment, and this does chase off potential
- 7 clients.
- 8 The view of the women that I work with is that
- 9 the feelings of disrespect and lack of helpfulness is
- 10 negative enough that they would choose to just distance
- 11 themselves from this program.
- 12 On the good side, though, I do feel that our area
- 13 SRS office in Olathe does recognize that they have to do
- 14 some fence mending and that they need to rebuild trust and
- 15 better customer relations. And I do think that they are
- 16 attempting to make that effort with an outreach and kind of
- 17 a promotional campaign.
- 18 Any efforts to build strength an trust and
- 19 respect will go a long way.
- 20 Lastly, there is a book that is on the market
- 21 right now. It's called Framework for Understanding Poverty,
- 22 by Ruby Payne. And it's a book that I think would be an
- 23 exceptionally wonderful opportunity for a lot of SRS people
- 24 to be able to study and learn about in some kind of an in-
- 25 service training. So I throw that out as a possibility.

- 1 Thank you.
- 2 MS. PARADIS: Thank you very much.
- 3 (Applause.)
- 4 MS. PARADIS: Our next presenter is Mary Lou
- 5 Devonshire. Mary Lou, you might try raising the microphone
- 6 again.
- 7 MS. DEVONSHIRE: Okay.
- 8 MS. PARADIS: There you go.
- 9 MS. DEVONSHIRE: Okay. My name is Mary Lou, and
- 10 I'm here with Mother to Mother, too. But I'm not a director
- or anything. I'm one of the moms that's a support mom.
- 12 And I'm a single mom, I have three kids, and I've
- never been a recipient of food stamps. And that doesn't
- mean there hasn't been a need there. There has been a need,
- 15 but I have never made it through the application process.
- Part of my difficulty is that I'm struggling with
- depression, and so sometimes I'm functioning and sometimes
- 18 I'm not. And so it's kind of an on again-off again crisis
- 19 situation.
- 20 And it's like I don't fit in the structure of the
- 21 administration for the program, it seems like. So I'm one
- 22 of those people probably that falls through the cracks.
- 23 And we do manage to scrape by, so I guess we
- 24 don't get very much attention. But it does mean that
- 25 nutrition does fall through in our household, and it does

- 1 mean that, when our family gets into crisis, we go so far
- down that it takes a lot more to come back up than it would
- 3 if we could get the help before things went so sour.
- 4 And so that's what I'd like to address, is the
- 5 whole issue of why does it have to be that you have to reach
- 6 such desperate straits before you can even --
- 7 Actually, I never knew that I could have gotten
- 8 food stamps without having to also qualify for cash
- 9 assistance. Every time I went into the program, or often
- 10 when I tried, I didn't qualify for cash assistance, so I
- figured I couldn't get any kind of help at all, and nobody
- ever told me I could get any other kind of help.
- 13 So I would leave, and most of the time I'd find
- 14 that I had gone through a rather rigorous application
- 15 process, where they wanted to know everything about my
- 16 existence, where I had to find documentation, you know,
- 17 anywhere that I could.
- 18 And if you are struggling in a crisis and under
- 19 stress, lots of times your documentation just isn't there.
- I can remember my car fell apart, and the repair
- 21 shop took it from me because I couldn't pay them for it.
- 22 And SRS wanted proof where my car -- where the asset of my
- 23 car was, and I couldn't give that to them, so I couldn't
- 24 finish the process.
- I can remember that at one time I had to fulfill

- 1 the paternity process, and I couldn't deal with the
- 2 hostility of the father involved, so I couldn't finish the
- 3 process.
- 4 And in all that time, then, our family situation
- 5 declined and declined and declined. And I mean, luckily
- 6 enough, I've been one of the people who has been able to
- 7 pull it back together again to a degree. But I know lots of
- 8 people just suffer and struggle, and I wish that didn't have
- 9 to be that way.
- 10 And for me recently, I hit another financial
- 11 crisis. And I thought -- I knew I was coming here, and I
- 12 thought, Go back there and try again, you know, at SRS. Try
- 13 just for food stamps -- because I was coming here -- and see
- 14 what happens this time.
- 15 And I tried to go in with a clean slate, not with
- 16 the -- I did have quite a burden to try and go there,
- 17 because I could remember the negativity of the process
- 18 before. Because I do have to say the time that I went
- 19 before I did meet with a lot of hostile attitude. I did
- 20 meet with --
- I mean, if you're feeling bad anyway, any kind of
- 22 negative nuance that's there, you're going to feel it,
- 23 because you're not usually -- unless you're some sort of
- sham artist, which I don't think most of the people that go
- 25 there are -- you're not usually going there by choice.

- 1 You're usually going there because you have to, and you
- don't want to, and it's embarrassing.
- 3 And I had met with a lot of attitude before, so I
- 4 really didn't want to go back again. But I have to say that
- 5 this time the caseworker that I did meet with -- his name
- 6 was Jim Harmon -- he was extremely pleasant to me, and that
- 7 was a real plus for me.
- 8 And I did struggle again with the paperwork only
- 9 to find out by talking to Jim halfway through that struggle
- 10 that part of it I didn't have to deal with since I was only
- 11 applying for food stamps, and I was happy to hear about
- 12 that.
- 13 And I still am only halfway through the process,
- though, because it's so time consuming.
- 15 And that was another thing. We're in crisis now
- 16 financially. We don't have the money for food now. And it
- 17 was really strange, because he asked for all these bank
- 18 records and all this other stuff, and I brought it all.
- 19 And my bank records did show there was \$700 in
- 20 the bank, but there weren't \$700 in the bank. And he said,
- 21 You're going to have to bring me proof that all that money
- 22 is gone, you know -- well, not all of it, but basically you
- 23 can only have assets, I think, of 2,000 total, including
- 24 your car.
- 25 And I also had to count my daughter's little bank

- 1 account that she has put together by her baby-sitting money
- and, you know, anything she got from family.
- 3 And I don't think that should count, you know,
- 4 because I'm not going to use her money to feed the family.
- 5 I'm sorry. I'm just not going to. Maybe I should be more
- 6 desperate than that to qualify. But I was unwilling to do
- 7 that. But that counts as part of the assets.
- And my car, though it's a '95 Windstar, which
- 9 sounds like a great vehicle, it has 118,000 miles on it. I
- 10 got it at a bargain, and there was a reason. And I do owe
- 11 that whole amount on it.
- 12 And I just took it out of the shop again, and I
- do owe on my credit card an additional \$500 on it. And I
- 14 just got done charging a \$400 bill on it. So it's not like
- 15 it's really an asset, but they're going to count it as an
- 16 asset, you know.
- 17 (General laughter.)
- 18 MS. DEVONSHIRE: And so more than likely, if it's
- 19 counted as an asset and her bank account is counted as an
- 20 asset and I get my child support check in the bank at the
- 21 wrong time, I won't qualify for any help.
- 22 And I am -- I just started working again, you
- 23 know. And hopefully that situation will hang in there long
- 24 enough where I'll be able to get over this bump.
- 25 But it just seems like if I could be helped

- sooner, a little bit better, we wouldn't sink down so far,
- 2 and then maybe I wouldn't be in with the numbers that need
- 3 so much help, you know, and we could take people out of that
- 4 role by keeping them from getting down there.
- 5 And that's the main point I wanted to make.
- 6 Thank you.
- 7 (Applause.)
- 8 MS. PARADIS: Thank you, Mary Lou. We have
- 9 another caller, Mr. Harris.
- 10 MR. HARRIS: [Inaudible].
- MS. PARADIS: We appreciate that comment. Have
- 12 you got anything else you would like to share with us this
- 13 afternoon?
- MR. HARRIS: No.
- 15 MS. PARADIS: Thank you, Mr. Harris.
- MR. HARRIS: Thank you.
- MS. PARADIS: Our next presenter, then, is Maggie
- 18 Stull.
- 19 MS. STULL: I came with Pat and all the rest of
- the Iowans today.
- I was a participant in the Best Beginnings
- 22 Program and the Have a Healthy Baby Program. And I would
- 23 just like to say thank you for offering that. They didn't
- have those types of programs when I had my other two
- 25 children.

- 1 So it was an asset, because I never thought about
- 2 it before, but someone earlier said that you don't always
- 3 realize you're doing something right until you have somebody
- 4 there to tell you that you are.
- 5 So also I would like to say that I have been on
- 6 the Food Stamp Program before. It came as a great help to
- 7 me when I was separated from my first husband. He felt no
- 8 need to pay any child support, so it was hard to support two
- 9 children. And I'm just glad that there are programs like
- 10 that out there for people.
- 11 Right now I am applying for food stamps because,
- 12 although I'm not what you would consider a working person, I
- feel like that I am a working person, because I am trying to
- 14 raise three children. A lot of people don't think that's
- 15 good enough.
- 16 But in the area that I live in, there's not a lot
- of good day care services. About the best paying job you
- 18 can get is like \$10 an hour. Once you pay 3-something, 4-
- 19 something an hour for three children, take the taxes out and
- your insurance, there's not much left.
- 21 So I really don't understand why I would have to
- 22 submit my children to being raised by people they don't know
- just so I can not make any money.
- 24 (General laughter.)
- 25 (Applause.)

- 1 MS. STULL: But one thing that my husband, he is
- 2 very hard working. He has been the best to my other two
- 3 children that I could ever ask for.
- But we're running into problems, and we have
- 5 personal insurance. And I'm worried that the Food Stamp
- 6 Program is not going to help us because, out of every two-
- 7 week check -- it looks good, because it says he makes \$700-
- 8 and-some every two weeks.
- 9 But out of that \$700-and-some, before they take
- 10 the taxes, they take \$130 for insurance, and that just
- 11 really doesn't leave us a whole lot left to -- and we don't
- have like a new car. I mean, we're lucky we're still
- driving the one we have.
- 14 And it's very frustrating for him. And I try --
- 15 I mean, I really don't want to go get food stamps because,
- like a lot of people said, you're treated differently.
- 17 So it's just the fact that it's a good program,
- 18 and there are people out there that are going to abuse it,
- but there are going to be people that abuse everything in
- 20 life.
- 21 And I would just hate to see that those certain
- 22 people ruin it for everyone else, especially those of us who
- 23 are really trying.
- I mean, I'm not sitting at home not doing
- 25 anything. I'm trying to raise three respectful, good

- 1 children that are not going to go out and do things in the
- 2 world that I don't want them to do. I'm trying to raise
- 3 them the right way.
- 4 And not that I'm saying that day care wouldn't do
- 5 that. But I know -- I've worked in a day care, and I know
- 6 how many children there are to each day care provider, and
- 7 they don't get the individual attention that when you can
- 8 take care of your own.
- 9 So again I'd like to say thank you for having the
- 10 programs like Best Beginnings and -- because I have learned
- 11 different things that I didn't know that Pat had told me,
- 12 like how to make my own instant oatmeal a cheaper way.
- 13 And if I hadn't been involved in that program, I
- 14 never would have met Pat. And she's a very nice, wonderful
- 15 person, and I never would have been able to have the
- opportunity to come down here and share my feelings with
- 17 you. So thank you very much.
- 18 (Applause.)
- 19 MS. PARADIS: Thank you, Maggie.
- 20 Our next presenter is William Hurgrave.
- 21 MR. HURGRAVE: All right. Thank you. What I
- 22 wanted to -- I didn't have any idea what was going on down
- 23 here today, but I saw that it was some kind of a Food Stamp
- 24 thing.
- 25 And so I want you to know that I'm a musician,

- and the business is good sometimes, and sometimes it isn't.
- 2 So this winter was a tough one. On 3/10, I got a notice
- 3 that said was eligible for expedited food stamps. 4/7 says
- 4 they will be available soon. That's a month. Right? Okay.
- 5 I've got all this stuff here. Yes.
- 6 And then, okay, so that went on. I finally got
- 7 them for a couple of months. And she said, Well, you're
- 8 over 60. You don't have to look for a job. I said, Oh,
- 9 good, you know. I'm home free.
- 10 Anyway, I've taken my -- for what it's worth,
- 11 I've taken my act to the streets. I'm playing on street
- 12 corners, and I'm catching up. I really am. I've paid some
- 13 utilities lately.
- 14 And anyway, here's 6/26. I don't qualify for
- 15 expedited food stamps, but I may still qualify for food
- stamps, 6/26. And I called them last week, and she's still
- 17 working on the case.
- 18 I'm just wondering, you know, how big a case am
- 19 I? Don't ask my mother that, you know.
- 20 (General laughter.)
- 21 MR. HURGROVE: So that's basically what I wanted
- 22 to say. It just feels like the wheels are clogged in this
- 23 process.
- 24 EBT is a wonderful thing. I did this once about
- 25 three years ago, and I had no problems. That's when they

- 1 had the actual monies.
- 2 And then, one day about six months ago, I got a
- 3 card, an EBT card, and I didn't know what it was. I thought
- 4 it was some kind of insurance card or an advertisement. And
- 5 I kept it.
- 6 And it turns out that somehow they had taken my
- 7 old food stamp thing and sent me a card which I didn't even
- 8 qualify for. So it seems like there's some confusion,
- 9 bureaucracy, or whatever you want to call it.
- 10 And that's about it. Thank you.
- 11 MS. PARADIS: Thank you, William.
- 12 (Applause.)
- MS. PARADIS: You're from here in Kansas City?
- 14 MR. HURGROVE: Yes. I live in the now blighted
- 15 Westport area.
- 16 (General laughter.)
- 17 MS. PARADIS: Our next presenter is Glen Koenen.
- 18 MR. KOENEN: Good afternoon. I'm Executive
- 19 Director of a charity called Circle of Concern in Valley
- 20 Park, Missouri. And I'm here today as Secretary of the St.
- 21 Louis Metro Food Pantry Association.
- 22 We are a trade organization, a working together
- 23 group that form more than 400 food pantries in the metro St.
- 24 Louis area.
- The first thing to remember, please, is that

- 1 right now in St. Louis food pantries are feeding more people
- 2 than food stamps. Our 400 member pantries are feeding more
- 3 than 300,000 people every month, whereas food stamps,
- 4 because of cuts, are now down to about 225,000 people.
- 5 At the same time, we are not on the same scale as
- 6 Food Stamps. Our 400 pantries with thousands of volunteers
- 7 are struggling to collect \$50 million worth of food a year
- 8 to give out.
- 9 By comparison, Food Stamps are giving people more
- than \$180 million worth of food in the metro St. Louis area.
- We are very concerned that, as Welfare rolls drop
- 12 and as pressure comes to balance the budget and so on, that
- 13 people will think the war on poverty has been won, and they
- 14 will eliminate the Food Stamp Program. We need the Food
- 15 Stamp Program.
- That's not to say it's perfect. Among the
- 17 problems we're seeing in the St. Louis area: Number 1,
- 18 access to get food stamps. As the gentleman just said, the
- 19 process does not work the way it should.
- 20 We have caseworkers in Missouri in the eastern
- 21 part of our state who are responsible for more than 300
- 22 families.
- When a caseworker has 300 families, they can't
- remember the names of the families, much less process the
- 25 paperwork in a timely manner.

- 1 Another problem we have is that we're seeing more
- and more working poor people who have jobs but can't get
- 3 into the Food Stamp office without taking off work.
- 4 The Food Stamp office is open till 4:45 Monday
- 5 through Friday. The loan department at banks in the St.
- 6 Louis area are open on Saturday mornings and at least one
- 7 evening a week. You can get a home loan at 6:00 in the
- 8 evening. You can't get food stamps at 6:00 in the evening.
- 9 We've seen that problem. We've been fighting it
- 10 for years. We haven't seen a change.
- We're always promised they're going to look at
- 12 it. Well, they now have looked at it for at least 17 years
- 13 that I've been around, and we haven't gotten to an answer
- 14 yet.
- 15 I'm also concerned because a lot of working poor
- families seem to fall out in the system. At my food pantry,
- 17 we use the 130 percent of poverty income guideline, gross
- income, the same as the Food Stamp Program does.
- 19 In July we surveyed all 548 active families in
- our system; 48 percent get food stamps, 52 percent do not.
- 21 We give out food stamp applications. The
- 22 problems seem to be the distance to the office and the fact
- 23 that you have to miss work to get there.
- I had one lady who told me two years ago she used
- 25 seven vacation days keeping her food stamp case current,

- 1 four days for her quarterly recertifications.
- 2 And then, when they went to the EBT cards, twice
- 3 they messed up her EBT card. She had to make three
- 4 different trips to an office that is not accessible by
- 5 busses from most of St. Louis County, to get her EBT card
- 6 and keep her case current. That's just not right.
- 7 Another problem we see, especially among working
- 8 families, is the stigma associated with food stamps. And
- 9 that was borne out this last weekend.
- 10 There's an Associated Press story where Secretary
- 11 William Cohen, the Defense Secretary, is ashamed that he has
- soldiers who have to get food stamps. His answer is not to
- 13 pay his soldiers more. It is to create a parallel system
- 14 where they would give a special food voucher to the
- 15 soldiers.
- 16 Well, if a member of the administration doesn't
- think food stamps are good enough for his people, what
- 18 chance do we have of convincing the general public that
- 19 there is a need for food stamps?
- 20 (Applause.)
- 21 MR. KOENEN: Also, it's very important to note
- 22 that food stamps were seen many years ago as a temporary
- 23 program, something people would be on for a short term. And
- that's true. Many people come on and off food stamps.
- 25 But our problem is we've taken the approach that

- 1 food stamps are to supplement other resources. I can tell
- 2 you most families who get food stamps also go to food
- 3 pantries.
- 4 And right now in Missouri our problem is not the
- 5 maximum food stamps amount. That's pretty close to the
- 6 Thrifty Food Plan. Our problem is that the average benefit
- 7 is much lower.
- 8 Right now for a family of four the average
- 9 benefit is about \$285 a month. You cannot feed a family of
- 10 four in Missouri, even going to farmers markets and with a
- 11 garden out back, on \$285 a month.
- If you go to a food pantry, you're probably going
- 13 to get, if you're lucky, a week's supply of food, more
- 14 likely a three-day supply of food.
- 15 And so we have a lot of families who are
- 16 experiencing long-term malnourishment because they're not
- 17 getting the right foods at the right time.
- 18 I was happy to hear that in Iowa they still have
- 19 a lot of nutritional counseling going on connected with food
- 20 stamps. We've lost a lot of that in parts of Missouri.
- We used to have ladies who would come into the
- 22 food pantries and show people how to prepare meals. We've
- lost that.
- Our other problem is, as we see more and more
- working families, these people are like all of us, they only

- 1 have an hour or so to prepare dinner.
- We no longer give out tomato paste at my food
- 3 pantry. We give out Ragu spaghetti sauce or canned
- 4 spaghetti sauce because low income families shouldn't have
- 5 to spend three hours in the kitchen cooking dinner just
- 6 because they're poor.
- 7 We need to get more nutritional counseling
- 8 connected with food stamps, and we also need to help the
- 9 people realize how to spend their money properly.
- 10 And finally, one thing for the future. Please,
- 11 please make sure that everyone knows changing the name would
- 12 not change what's good about food stamps, nor would it
- 13 change what's bad.
- 14 The good is the fact that we're feeding a lot of
- 15 people, and we have eliminated a lot of hunger in America.
- 16 If we change the name, it may be trendy, like we did when we
- 17 went from AFDC to TANF and all the other new acronyms, but
- it's still the same program.
- 19 Let's be honest and say Food Stamps are a
- 20 program, food stamps are the best way we have of helping our
- 21 neighbors feed each other.
- 22 And let's please do what we can to get rid of the
- 23 stigma so, when a family goes to the store, they don't feel
- like a second class shopper because they have food stamps.
- 25 Thank you.

- 1 (Applause.)
- MS. PARADIS: Thank you, Glen. We're going to --
- 3 before we go to Karen Elliott, who is next on my list, we
- 4 are going to hear from Sally Vivian. Sally, would you like
- 5 to come on down?
- 6 MS. VIVIAN: Hello. First I would like to say
- 7 I'm glad to be here.
- 8 And I'm going to give you a little -- I'm a
- 9 former food stamp recipient. I no longer receive food
- 10 stamps.
- 11 But during the ten years that I received food
- 12 stamps and other assistance -- I'm a single mother with four
- 13 children -- I got a job, and I had a little ten-year-old
- 14 car.
- 15 Well, two years into the job, I had to upgrade
- because I had over 250,000 miles on that little raggedy car.
- 17 And I live in Jackson County, and I worked in Johnson
- 18 County. Johnson County has no public transportation, so a
- 19 car was essential to my working.
- 20 So one of the local car dealers was offering X
- 21 amount. If you could get the car in, they would get you a
- 22 new car.
- 23 So I got the little car in on a prayer and a
- song, and I got me a nice new little Toyota. And I got a
- 25 Tercel, a stripped down Tercel with no AM/FM, no cassette

- 1 player, no air conditioning, two-door car with the little
- 2 hatch.
- 3 My Food Stamp worker told me that if I wanted to
- 4 continue receiving my food stamps, I had to make a choice
- 5 between the food stamps or the car.
- 6 I took a second job. That meant my two older
- 7 kids had to baby-sit their younger sister and brother until
- 8 I got home, around 10:30 or 11:00, five nights a week.
- 9 Teenagers and young people shouldn't be left
- 10 alone for prolonged periods of time. I would leave at 7:00
- in the morning, get in at 11:30. So of course the kids did
- 12 get into some problems.
- 13 But with food stamps there was another issue.
- 14 During the summer months, the quantity that I received
- 15 declined, and that's when all four of these children were
- 16 home all day alone. And they had very little to eat.
- 17 Another problem I have with food stamps is with
- 18 the elderly. My mother is elderly. She lives in an
- 19 assisted living environment along with probably another 2-
- or 300 people in that same building.
- These elderly people are offered \$10 a month in
- 22 food stamps. They go over to SRS, they sit over there all
- 23 day for that \$10 worth of food stamps.
- Most of them, the medications that they are on
- are not covered by Medicaid or the HMO that they are

- 1 currently on. So X amount of food money, other than this
- 2 \$10 food stamps, has to go on medicine.
- 3 Each month they have to make a choice, Am I going
- 4 to get my medication or am I going to eat?
- 5 And I think for the elderly of this country that
- 6 is very, very shameful.
- 7 For the young parents -- not all of the single
- 8 young parents intended to be single parents. I didn't start
- 9 off to be a single parent, but it happened that way.
- 10 And so I think you need to reevaluate how you
- 11 allow the stamps, because if you want a person to become
- 12 self-sufficient, she's going to need the tools that's
- 13 necessary, and that is a reliable mode of transportation.
- 14 I'm not saying go out and buy a Mercedes or a new
- 15 SUV. But let's face it, a ten-year-old car, what can you do
- 16 with it? Every time you get paid, you're fixing the car, so
- 17 you can't feed the kids.
- 18 Well, if you don't have reliable transportation,
- 19 you have no job. So you're back to Square One. So I think
- 20 we need to look into that. Thank you.
- 21 (Applause.)
- 22 MS. PARADIS: Thank you, Sally. Karen Elliott.
- MS. ELLIOTT: I'm Karen Elliott, and I coordinate
- 24 the Family Nutrition Program here in Missouri. And I'd like
- 25 to address your issue in just a minute.

- I wanted to just share a few things with you, as
- 2 well. I think the Extension Service has already shown the
- 3 importance of nutrition education. And we really find that
- 4 important today as you realize that youth do not get
- 5 information about how to make good choices at home because
- 6 parents don't.
- 7 Schools don't have home economics, family
- 8 consumer science type classes anymore. And even in WIC,
- 9 when they go to WIC, they have reduced their education to a
- 10 minimum.
- 11 So people don't know how to use the money that
- they get from food stamps, and they're frequently going to
- 13 spend it on high priced items really not knowing any
- 14 difference. And it's important to us to help people make
- 15 better choices so that that money can go farther.
- 16 What I really wanted to share with you, too, is
- that a lot of people say, Well, does it make a difference?
- 18 Do people really listen? And I just wanted to share a
- 19 letter that we got just today, actually, from a family.
- It was a lady who had been a part of one of our
- 21 staff's nutrition classes at a WIC center. She wrote to us
- 22 that she had moved, she was now traveling with her husband,
- and they no longer had a home, she was living in a hotel.
- 24 And all they had was a cooler, and so they were having to
- 25 eat out.

- 1 But she would like our assistant to come follow
- 2 her and help her make wiser choices while she was in a
- 3 store.
- 4 And I think that's pretty impressive for someone
- 5 to write a letter requesting that that service come on.
- 6 That just rarely happens, but it shows that we are
- 7 effective.
- And what I wanted to ask with you today is really
- 9 an answer to what the man before us had said. He said, We
- 10 used to have nutrition educators in the food pantries.
- We have very few nutrition educators in the food
- 12 pantries anymore because we are funded to work with mostly
- 13 public agencies. That's where we get our match, that's
- 14 where we get our money. And so we are spending more and
- 15 more of our time working with youth and in schools, which
- 16 has its merits. I have no complaint about that.
- 17 But we're missing the families like this lady.
- 18 If we follow her, we get no reimbursement for working with
- 19 her. We have to work in a school during the day to make up
- that money.
- We need to be able to work with private agencies.
- 22 We need to be able to work with -- we don't even work with
- 23 the food stamp audiences, because they also do not provide
- 24 us any income.
- 25 And so if we're funded to work with these people,

- 1 why are we missing where they get their biggest support?
- 2 Those are the agencies where the people come in and are
- 3 willing and ready to work with us.
- 4 So please work with us so that we can work where
- 5 our help is really needed. Thank you.
- 6 (Applause.)
- 7 MS. PARADIS: Thank you, Karen.
- 8 Our next presenter is Pam Jacob.
- 9 MS. JACOB: I'm not quite this tall, but I'll try
- 10 to stand up a little bit.
- Okay. My name is Pam Jacob, and I am from the
- 12 State of Kansas. I administer the Food Stamp Program.
- I have dealt with the Food Stamp Program in
- 14 Kansas for 20 years, and I have seen tons of improvements.
- 15 So first off I want to -- I appreciate all the
- 16 comments that I've heard today, because I've heard some
- 17 really wonderful ones, and I've heard some ones that have
- 18 concerned me greatly. And other staff from SRS are here,
- 19 and they're taking notes.
- 20 So the first thing that I want to say is that I
- 21 really do believe in the Food Stamp Program. And like I
- 22 said, I've seen great improvements.
- I started out as a worker. I've been where some
- of you have been. I've been a caseworker, I was a
- 25 supervisor, and now I'm an administrator.

- 1 And the thing that I want to mention, too -- and
- 2 I don't want it to be forgotten -- and that is that there is
- 3 good workers and there is bad workers in any department
- 4 anywhere.
- 5 But the caseworkers that currently deal with
- 6 clients, most of them have -- they administer the Food Stamp
- 7 Program, the TANF Program, numerous Medicaid programs, the
- 8 Child Care Program, and on and on. It's a very difficult
- 9 job, and I think they try to do their best.
- 10 But the thing that the Food Stamp Program can do
- 11 to help them is to simplify the Food Stamp Program. Let
- 12 us -- and I think the program has made great strides, I
- 13 really do.
- 14 And I have to compliment USDA, because like I
- 15 said, I've been with it for so long that I've seen the
- improvements, I really have. And it's a lot better now than
- it was ten, 15 years ago, it really is.
- 18 But I think we need to continue that improvement.
- 19 It needs to be simpler because caseworkers do have -- they
- 20 have big caseloads. I think the worker from Missouri
- 21 mentioned 300-some families, and that's the normal. And
- 22 they have 300 families, and they have all those programs.
- 23 So we really need to simplify their job. The big
- one is to simplify budgeting of income. That's been
- 25 mentioned here today, so I would just reiterate that one.

- 1 Exempt one vehicle; can't say that enough. And
- 2 we've already heard that testimony.
- 3 One of my main concerns is the elderly and
- 4 disabled on food stamps. I don't think that we serve that
- 5 population well enough, and we don't give them enough. The
- 6 \$10 obviously is not a great benefit.
- 7 When I asked the caseworkers in Kansas for ideas
- 8 about ways to improve the Food Stamp Program, one of the
- 9 ones that came in -- and I know that this has also gone to
- 10 USDA before, and I understand that it's something that would
- 11 require legislation, so I would ask that USDA push this one,
- 12 and that would be a standard medical deduction for the
- 13 elderly.
- 14 The current medical deduction on the Food Stamp
- 15 Program is very complicated. And not only is it complicated
- for the recipient, it's complicated for the caseworker.
- 17 They have to get tons of verification and, you
- 18 know, on and on and on. And the workers are frustrated, the
- 19 elderly just give up because it's so difficult.
- 20 And I think we need to recognize that all elderly
- 21 have medical expenses. I mean, it's just a fact of life.
- 22 So why do we make it so difficult for the elderly
- 23 to prove that medical deduction? Let's just give them a
- 24 standard medical deduction. And I think that would increase
- 25 their benefits and would make life a lot easier for the

- 1 elderly.
- 2 I would ask that USDA support the APHSA Food
- 3 Stamp Reform agenda. This agenda has been carefully crafted
- 4 with caseworkers' and consumers' interests in mind.
- 5 We would ask that you continue supporting
- 6 nutrition education. I was really glad to see all the
- 7 people from Iowa here. The Family Nutrition people from
- 8 Kansas aren't here today, but I'll speak for them because I
- 9 work closely with them, and I think what they do is
- 10 wonderful.
- 11 And we have a nutrition network, we have the
- 12 Family Nutrition Program, again. And we have 105 counties
- in Kansas, and we have the Family Nutrition Program in
- 14 almost all of them. I think there's a few that don't have
- the program. But it's been wonderful.
- 16 And I listen to their -- I go to their annual
- meeting, and I listen to their testimonials, and it's just a
- 18 wonderful program. So that does need to be continued.
- 19 And the last thing I'll say before I finish is,
- 20 please, please fight all efforts -- and I know USDA has to
- 21 this point. Do not let Congress Block Grant the Food Stamp
- 22 Program. Thank you.
- 23 (Applause.)
- MS. PARADIS: Thank you, Pam. Mildred Williams.
- 25 MS. WILLIAMS: Good afternoon. I'm Mildred

- 1 Williams from Mother to Mother Ministry of Kansas City,
- 2 Kansas. And we reach clients who are low income mothers and
- 3 their families in all of Wyandotte County.
- 4 And some of the things that I hear from them is
- 5 that the process is just so cumbersome, there's so much
- 6 paperwork to fill out.
- 7 And for our mothers who are working mothers, they
- 8 do not normally work in Wyandotte County. They work in
- 9 Jackson County or Johnson County.
- 10 And they have to get their kids to child care
- 11 before they go to work, and then they have to pick them up
- by a deadline before they can do anything. And it's very
- 13 hard for them to get to the SRS office to fill out the paper
- 14 during that time.
- 15 And everybody says, Oh, well, you can miss a day
- of work. Well, you know, they don't work for the Federal
- 17 Government, and they don't work for big corporations. They
- 18 miss a day of work, they could get fired.
- 19 So that's some things to think about. I wish you
- 20 had a process where you had a simple two-page form they
- 21 could fill out, and you could mail it in. And you could
- 22 reduce the amount of reporting back and forth to relieve
- 23 some of the stress.
- I understand your concern about fraud, that
- 25 people do commit fraud. But somehow there needs to be a

- 1 more people friendly way of issuing food stamps to people.
- 2 And the issue of eliminating the barrier to
- 3 having a car is very important to people in Wyandotte County
- 4 because of the transportation problem, the public
- 5 transportation problem. If they have a car, they need it to
- 6 get back and forth to work. They need it to get the kids to
- 7 day care.
- 8 So these are the two main issues that the mothers
- 9 in our program wanted me to say to you. And they wanted to
- 10 say, Thank you for the program.
- MS. PARADIS: Mildred, thank you very much.
- 12 (Applause.)
- MS. PARADIS: And I understand we have a
- 14 telephone caller who would like to offer some comments.
- 15 Caller, if you're there, could you please give us
- 16 your name and tell us where you're from? And then we'd be
- 17 pleased to hear your comments.
- 18 VOICE: [Inaudible] And I work for the State,
- 19 headquartered in Cheyenne.
- 20 And I guess the input I have would be that most
- of the individuals that we have have guardians that we deal
- 22 with. Sometimes the guardians have a difficult time with
- the process and have to have case managers help them
- 24 understand the application.
- 25 For instance, you know, as far as being user

- 1 friendly, there aren't a lot of pictures, not a lot of
- 2 demonstrations.
- 3 Some of the guardians are low income,
- 4 [inaudible], and they have to have help to even get through
- 5 the application.
- 6 [Inaudible]. And it should be presented in a way
- 7 that they can understand without having had a lot of visits.
- 8 [Inaudible]. Thank you.
- 9 MS. PARADIS: Thank you, Rosie, very much. I
- 10 appreciate you calling in.
- 11 Our next presenter is Carol Smith.
- 12 MS. SMITH: Good afternoon. I'm Carol Smith.
- 13 I'm the research director with United Community Services of
- 14 Johnson County, which is a suburban county of the Kansas
- 15 City area here. We're a human service planning organization
- with a 30-year history in our community.
- One of the things that we've done since '96 is
- 18 monitor the implementation of Welfare Reform and the trends
- 19 that affect it.
- I'm opening with something I know that you
- 21 already know and that the evidence is clear that Federal
- 22 Welfare Reform has negatively impacted the usage of the Food
- 23 Stamp Program.
- In Kansas between '96 and '98 food stamp
- 25 participation declined by nearly one in three. That decline

- 1 was only steeper for the states of Wisconsin, Texas, and
- 2 Arizona.
- 3 Yet at the same time, during those same years,
- 4 participation in the reduced and free school lunch program
- 5 remained essentially the same. That fact seems to suggest
- 6 that the number of families at risk for hunger had not
- 7 changed during those periods.
- 8 Our agency administers a survey for the United
- 9 Way Association of Kansas and the Kansas Action for
- 10 Children. That was statewide at emergency assistance sites
- 11 in 1998 and 1999.
- 12 And the 1999 survey found that roughly one out of
- four of those households that turned to emergency assistance
- 14 sites reported that at least one or more family members went
- 15 without food in the last 30 days.
- To demonstrate that food stamps made a difference
- for the households that had been receiving food stamps and
- 18 Temporary Assistance for Families who left the Food Stamp
- 19 Program -- or who left both of those.
- 20 Where they left Temporary Assistance for Families
- 21 but continued food stamps, only 17 percent reported going
- 22 without food in the past month. So clearly it does make a
- 23 difference for those fragile families.
- I have some written testimony. This is not in
- 25 the written testimony.

- 1 About two out of five of those households
- 2 reported that they were turning to food banks more often.
- In my county, in Johnson County, over half, 55
- 4 percent, reported that they were turning to food banks more
- often. So there's a need out there.
- 6 Clearly the advent of work-based Welfare Reform
- 7 challenges all of us to think about new ways to design
- 8 programs.
- 9 And in the little time I've been here, I know
- 10 you've been hearing a lot about what can we do to make
- things more family friendly for working families?
- I saw -- and I know this is something you
- probably know, because it's a quote from a United States
- 14 Department of Agriculture study that found that the average
- 15 application process required nearly five hours of time, two
- trips to the Food Stamp certification office, and \$10 of
- 17 out-of-pocket expenses.
- 18 Let's do look for the models to try and simplify
- 19 and make that easier. I think models exist. One might look
- 20 at some of the other programs that are successfully working
- 21 for lower income working families.
- 22 One of those is the Children's Health Insurance
- 23 Program with its continuous eligibility, with its
- 24 application through the mail. Another is the Federal Earned
- 25 Income Tax Credit.

- 1 And both of these programs operate with a limited
- 2 amount of stigma, something else that we need to take very
- 3 seriously and a characteristic of both.
- 4 Another one is the School Lunch Program which
- 5 operates with very little stigma.
- 6 Both the Earned Income Tax Credit and the Food
- 7 Stamp Program, one of their key characteristics is that they
- 8 do not require a visit to a social welfare office.
- 9 People have already hit the car issue, but I've
- 10 got to hit the car issue; it's just so integral. Somebody
- 11 has already commented about our lack of public
- 12 transportation in Johnson County.
- I spoke with one mother. She said if you wanted
- 14 to get to work the next morning, you would have to leave the
- 15 night before in Johnson County to get there by public
- 16 transportation.
- 17 Next I have some specific rules to be looked at.
- 18 And I just wanted to -- someone else here from a State
- 19 agency, and I believe it was from SRS, commented on the good
- 20 workers.
- 21 This is why I called my SRS staff, because I know
- 22 there's really very committed people who stumble over the
- 23 barriers that are in the policies, and asked them, What do
- 24 you think are some of the significant barriers in the Food
- 25 Stamp rules that need to be changed to help the families

- 1 that really need the help?
- 2 One of the ones is to help those families making
- 3 the transition from Welfare to work. Currently, for
- 4 example, the Medicaid law does not require monthly income
- 5 reporting for 12 months. Food Stamps apparently does, and
- 6 that caseworker and I would agree that Food Stamps should
- 7 parallel Medicaid in not requiring that.
- 8 It would aid families during that critical time.
- 9 They're so thrilled to have a job and so thrilled to think
- that they're pursuing self-sufficiency, but it's still a
- 11 very fragile time.
- 12 And we well know that -- I think last year in
- 13 Kansas it was finally up to 6-something, 6.72 an hour is the
- 14 average wage. We know that's still, for most families,
- 15 below the poverty level. And they need that Food Stamps
- 16 assistance to help retain jobs, to make that transition.
- 17 Another specific rule that I was told about
- 18 affects how student status affects the Food Stamps
- 19 eliqibility. As I just said, one of the documented facts of
- 20 Welfare Reform is that people leave for poverty level wages
- 21 and then, despite years of work, often they remain at
- 22 poverty level wages.
- 23 If you have working poor parents that are willing
- 24 to pursue education and training for job advancement, they
- shouldn't be punished by having their access to food stamps

- 1 limited for pursuing that education or training.
- 2 Another requirement is that adult children ages
- 3 18 to 22 cannot be considered separately for food stamps
- 4 while they're living with their parents.
- I really encourage you to actively consider that.
- 6 I mean, obviously you can imagine situations where that
- 7 would be abused.
- 8 On the other hand, if the parent they're trying
- 9 to live with is somebody who is only making \$8 and they're
- 10 trying to help that young single parent pursue self-
- 11 sufficiency, we're only creating more obstacles by then
- making that young parent move out and try to also deal with
- 13 the costs of housing.
- 14 So those are my thoughts. Again, thank you very
- 15 much for creating this opportunity for communities to
- 16 express their concern. We know that all citizens of the
- 17 community are negatively impacted by hunger.
- 18 And thank you for listening so attentively all
- 19 afternoon. Thank you.
- 20 MS. PARADIS: Thank you, Carol.
- 21 Carol was the last speaker that has registered to
- 22 present this afternoon.
- 23 But what we'd like to do is sort of open the mic
- 24 to anyone who has either presented already and has something
- 25 additional to share with us or anyone who hasn't signed up

- 1 but might be motivated at this point to share some thoughts
- 2 with us.
- 3 So is there anyone else in the audience who would
- 4 like to take the mic? Yes. Come on down.
- 5 MR. TAYLOR: Yes. I was thinking, on the
- 6 original issuance of --
- 7 MS. PARADIS: I'll tell you what. Just for the
- 8 transcriber and for the rest of us, why don't you give us
- 9 once again your name and who you're with?
- 10 MR. TAYLOR: John Taylor. I work for Division of
- 11 Family Services in Missouri. I'm an adult worker.
- The first issuance of an EBT card takes a week to
- 13 get. At that point in time, we direct our clients or
- 14 customers to a pantry in order to get something to hold them
- over till they get their card.
- If there would be some way of maybe issuing
- credits to the pantry, seeing as how we're taking the needed
- 18 food from the people who don't qualify for the food
- 19 stamps -- the borderline, transitional cases getting help
- 20 from the pantries -- taking that food for qualified clients
- 21 who are expedited but still have to wait for a card.
- 22 Maybe somewhere along those lines you can have
- 23 some vouchers for that one-week period or something along
- 24 the lines that might kick that food back into the pantry to
- where the people that don't qualify can use that.

- 1 MS. PARADIS: Great. Thanks, John. Anyone else?
- 2 (No response.)
- 3 MS. PARADIS: Well, let me just thank you all for
- 4 the commitment that you have made today, all of you who
- 5 stayed right through for the last several hours with us to
- 6 hear all of the comments.
- 7 I can't tell you how moved I am. We had over 50
- 8 people comment today.
- 9 And I think we're all agreed that this is a truly
- 10 wonderful program, but one that is in need of a serious
- 11 overhaul. And that's what we are about.
- 12 And you know, I've thought so often we work with
- 13 some absolutely wonderful folks inside the Beltway who know
- 14 what you're about and are in contact with you and try to
- share with us your various comments.
- 16 But human nature being what it is and the nature
- of their job being what it is, too often I think that there
- is a filter between what you all are realizing and sometimes
- 19 what we hear.
- 20 And so it's wonderful for us to get out and
- 21 really hear from recipients, from poor moms, from people who
- 22 work with poor families every single day so we have a truly
- 23 more personal sense of exactly where the needs are and what
- 24 needs to be changed.
- 25 You've contributed today to a truly powerful

- 1 record. And the fact that we're doing seven of these
- 2 suggests that we're going to have literally hundreds of
- 3 comments and recommendations from people I call real people.
- 4 And that's going to be of great assistance to us
- 5 as we sort of try to provide some leadership as
- 6 reauthorization is upon us.
- 7 And this is just the first step, it truly is.
- 8 When we get finished, at the end of August, we're going to
- 9 take a couple of weeks to at least put together some kind of
- 10 a summary to sort of try to capture a lot of the themes so
- 11 that there will be a public record.
- 12 I did mention before we started and you should
- 13 know that the transcriptions of each of these will be
- 14 available at the Food and Nutrition Service Web page so that
- 15 you will have that actual record.
- And then, I would urge you to continue this
- discussion among yourselves and with others over the next
- 18 several months and into next year, because I think this is
- 19 an evolutionary process.
- We've had a lot of recommendations already from
- 21 the first four sessions. Clearly we're not going to be able
- 22 to do everything that was suggested.
- 23 And so there's going to be a need to sort of sift
- 24 and evaluate and take a look at all of this before we can
- come up with some concrete and significant proposals.

- 1 And so please keep in mind that you're going to
- 2 be called upon, and we're going to appreciate all of your
- 3 comments and recommendations as we continue through this
- 4 process.
- 5 So once again let me thank you for taking part
- 6 today. We look forward to working with you. And we will be
- 7 delighted to get any of your comments.
- 8 The public record will stay open until the end of
- 9 this month. But at any time over the next several months
- 10 and into the next year, if you have anything you want to
- share with us, we would be delighted to hear it.
- 12 And let me thank the Community College once again
- for helping us with this space, and Bill and your staff for
- 14 setting it up. I think it went extraordinarily well.
- 15 Thank you, Sam, for helping us today to hear all
- of these comments.
- 17 Some of us at least will stay for some period of
- 18 time, since people do think that we're going to be here
- 19 until 7:00. So in case there would be others who would want
- to come and share or callers that may be calling in, we'll
- 21 stay here at least for a while, some of us. So we do know
- that.
- 23 If any of you know of others who are going to
- come and will be coming, that would be great if you could
- let them know if they came sooner rather than later it would

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help us out a great deal.
1
 2
                 Thank you very much, and continue all your
     wonderful work with America's poor families.
 3
 4
                (Applause.)
                 (Whereupon, at 4:40 p.m., the meeting was
 5
 6
     adjourned.)
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| 1 | | CERTIFICATE | |
|----|---|----------------------------|--------|
| 2 | | | |
| 3 | IN RE: | MEETING FOR PUBLIC COMMENT | |
| 4 | | FOOD STAMP PROGRAM | |
| 5 | | | |
| 6 | LOCATION: | Kansas City, Missouri | |
| 7 | | | |
| 8 | DATE: | August 3, 2000 | |
| 9 | | | |
| 10 | I do hereby certify that the foregoing pages, | | |
| 11 | numbers 1 through 148, inclusive, are the true, accurate, and | | |
| 12 | complete transcript prepared from the verbal recording made | | |
| 13 | by electronic recording by Phyllis Lund before the U.S. | | |
| 14 | Department o | f Agriculture. | |
| 15 | | | |
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| 22 | Phyllis Lund | | |
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